

November 2017

Gaston Public Schools/4034  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).

November 2017  
Gaston Public Schools/4034

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Gaston Public Schools/4034

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Gaston Public Schools -- #4034**

November 2017

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# Executive Summary

Milliman has prepared this report for Gaston Public Schools to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Gaston Public Schools.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Gaston Public Schools***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(14.83%)	(14.83%)	(14.83%)
<b>Net pension contribution rate</b>	<b>18.27%</b>	<b>12.72%</b>	<b>17.45%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>18.76%</b>	<b>13.14%</b>	<b>17.87%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Gaston Public Schools***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$9,410,704	\$8,067,832
Allocated pooled OPSRP UAL	570,754	439,725
Side account	4,423,899	4,680,066
Net unfunded pension actuarial accrued liability	5,557,559	3,827,491
Combined valuation payroll	3,315,212	3,093,083
Net pension UAL as a percentage of payroll	168%	124%
Calculated Side Account Rate Relief	(14.83%)	(15.92%)
Allocated Pooled RHIA UAL	(\$451)	\$15,019

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$4,680,066</b>	<b>\$4,680,066</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(2,000)	(2,000)
4. Amount transferred to employer reserves during 2016		(568,360)	(568,360)
5. Side account earnings during 2016		314,193	314,193
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$4,423,899</b>	<b>\$4,423,899</b>

## Side Account Information

### Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$1,900,501	\$2,009,401
Side Account 2	2,523,398	2,670,665
Side Account 3	0	0
<b>Total</b>	<b>\$4,423,899</b>	<b>\$4,680,066</b>

### Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$4,423,899	\$4,680,066
2. Combined valuation payroll	3,315,212	3,093,083
3. Average amortization factor	8.994	9.504
4. Total side account rate $(-1. \div 2. \div 3.)^1$	(14.83%)	(15.92%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

## Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

### Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

### Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

Gervais School District #1/4329  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

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The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Gervais School District #1/4329

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Gervais School District #1/4329

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Gervais School District #1 -- #4329**

November 2017



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# Executive Summary

Milliman has prepared this report for Gervais School District #1 to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Gervais School District #1.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Gervais School District #1**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(22.65%)	(22.65%)	(22.65%)
<b>Net pension contribution rate</b>	<b>10.45%</b>	<b>4.90%</b>	<b>9.63%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>10.94%</b>	<b>5.32%</b>	<b>10.05%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Gervais School District #1***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$15,184,296	\$14,523,996
Allocated pooled OPSRP UAL	920,919	791,608
Side account	10,898,907	11,222,949
Net unfunded pension actuarial accrued liability	5,206,308	4,092,655
Combined valuation payroll	5,349,139	5,568,277
Net pension UAL as a percentage of payroll	97%	74%
Calculated Side Account Rate Relief	(22.65%)	(21.21%)
Allocated Pooled RHIA UAL	(\$728)	\$27,038

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$11,222,949</b>	<b>\$11,222,949</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(1,084,740)	(1,084,740)
5. Side account earnings during 2016		761,698	761,698
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$10,898,907</b>	<b>\$10,898,907</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$10,898,907	\$11,222,949
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$10,898,907</b>	<b>\$11,222,949</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$10,898,907	\$11,222,949
2. Combined valuation payroll	5,349,139	5,568,277
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(22.65%)	(21.21%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

Gladstone School District #115/3160  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Gladstone School District #115/3160

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Gladstone School District #115/3160

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Gladstone School District #115 -- #3160**

November 2017

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## Executive Summary

Milliman has prepared this report for Gladstone School District #115 to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Gladstone School District #115.

### Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

#### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Gladstone School District #115***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(22.65%)	(22.65%)	(22.65%)
<b>Net pension contribution rate</b>	<b>10.45%</b>	<b>4.90%</b>	<b>9.63%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>10.94%</b>	<b>5.32%</b>	<b>10.05%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Gladstone School District #115***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$28,011,145	\$23,308,677
Allocated pooled OPSRP UAL	1,698,861	1,270,404
Side account	20,106,350	20,591,556
Net unfunded pension actuarial accrued liability	9,603,656	3,987,525
Combined valuation payroll	9,867,794	8,936,189
Net pension UAL as a percentage of payroll	97%	45%
Calculated Side Account Rate Relief	(22.65%)	(24.25%)
Allocated Pooled RHIA UAL	(\$1,344)	\$43,391

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### Retiree Healthcare

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$20,591,556</b>	<b>\$20,591,556</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(1,901,449)	(1,901,449)
5. Side account earnings during 2016		1,417,244	1,417,244
<b>6. Side account as of December 31, 2016</b> <i>(1. + 2. + 3. + 4. + 5.)</i>		<b>\$20,106,350</b>	<b>\$20,106,350</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$20,106,350	\$20,591,556
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$20,106,350</b>	<b>\$20,591,556</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$20,106,350	\$20,591,556
2. Combined valuation payroll	9,867,794	8,936,189
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(22.65%)	(24.25%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

Glide School District #12/3316  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Glide School District #12/3316

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Glide School District #12/3316

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Glide School District #12 -- #3316**

November 2017



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# Executive Summary

Milliman has prepared this report for Glide School District #12 to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Glide School District #12.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Glide School District #12***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(10.41%)	(10.41%)	(10.41%)
<b>Net pension contribution rate</b>	<b>22.69%</b>	<b>17.14%</b>	<b>21.87%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>23.18%</b>	<b>17.56%</b>	<b>22.29%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Glide School District #12***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$10,560,048	\$8,628,551
Allocated pooled OPSRP UAL	640,461	470,286
Side account	3,484,553	3,609,738
Net unfunded pension actuarial accrued liability	7,715,956	5,489,099
Combined valuation payroll	3,720,104	3,308,054
Net pension UAL as a percentage of payroll	207%	166%
Calculated Side Account Rate Relief	(10.41%)	(11.48%)
Allocated Pooled RHIA UAL	(\$507)	\$16,063

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$3,609,738</b>	<b>\$3,609,738</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(370,607)	(370,607)
5. Side account earnings during 2016		246,422	246,422
<b>6. Side account as of December 31, 2016</b> <i>(1. + 2. + 3. + 4. + 5.)</i>		<b>\$3,484,553</b>	<b>\$3,484,553</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$3,484,553	\$3,609,738
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$3,484,553</b>	<b>\$3,609,738</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$3,484,553	\$3,609,738
2. Combined valuation payroll	3,720,104	3,308,054
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(10.41%)	(11.48%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

Greater Albany School District #8J/4260  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Greater Albany School District #8J/4260

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Greater Albany School District #8J/4260

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Greater Albany School District #8J -- #4260**

November 2017

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# Executive Summary

Milliman has prepared this report for Greater Albany School District #8J to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Greater Albany School District #8J.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Greater Albany School District #8J***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(8.45%)	(8.45%)	(8.45%)
<b>Net pension contribution rate</b>	<b>24.65%</b>	<b>19.10%</b>	<b>23.83%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>25.14%</b>	<b>19.52%</b>	<b>24.25%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

#### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Greater Albany School District #8J***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$133,812,157	\$116,026,884
Allocated pooled OPSRP UAL	8,115,636	6,323,868
Side account	35,834,314	37,737,895
Net unfunded pension actuarial accrued liability	106,093,479	84,612,857
Combined valuation payroll	47,139,479	44,482,926
Net pension UAL as a percentage of payroll	225%	190%
Calculated Side Account Rate Relief	(8.45%)	(8.93%)
Allocated Pooled RHIA UAL	(\$6,418)	\$215,994

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$37,737,895</b>	<b>\$37,737,895</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(4,462,521)	(4,462,521)
5. Side account earnings during 2016		2,559,940	2,559,940
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$35,834,314</b>	<b>\$35,834,314</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$35,834,314	\$37,737,895
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$35,834,314</b>	<b>\$37,737,895</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$35,834,314	\$37,737,895
2. Combined valuation payroll	47,139,479	44,482,926
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(8.45%)	(8.93%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

## Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

### Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

### Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

Gresham-Barlow School District #10/4332  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Gresham-Barlow School District #10/4332

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Gresham-Barlow School District #10/4332

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee', with a long horizontal flourish extending to the right.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau', with a long horizontal flourish extending to the right.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Gresham-Barlow School District #10 -- #4332**

November 2017



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# Executive Summary

Milliman has prepared this report for Gresham-Barlow School District #10 to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Gresham-Barlow School District #10.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Gresham-Barlow School District #10***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(12.59%)	(12.59%)	(12.59%)
<b>Net pension contribution rate</b>	<b>20.51%</b>	<b>14.96%</b>	<b>19.69%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>21.00%</b>	<b>15.38%</b>	<b>20.11%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Gresham-Barlow School District #10***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$162,866,219	\$141,156,747
Allocated pooled OPSRP UAL	9,877,749	7,693,533
Side account	64,959,150	68,452,279
Net unfunded pension actuarial accrued liability	107,784,818	80,398,001
Combined valuation payroll	57,374,673	54,117,330
Net pension UAL as a percentage of payroll	188%	149%
Calculated Side Account Rate Relief	(12.59%)	(13.31%)
Allocated Pooled RHIA UAL	(\$7,812)	\$262,775

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$68,452,279</b>	<b>\$68,452,279</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(2,000)	(2,000)
4. Amount transferred to employer reserves during 2016		(8,091,872)	(8,091,872)
5. Side account earnings during 2016		4,600,742	4,600,742
<b>6. Side account as of December 31, 2016</b> <i>(1. + 2. + 3. + 4. + 5.)</i>		<b>\$64,959,150</b>	<b>\$64,959,150</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$38,369,952	\$40,436,273
Side Account 2	26,589,197	28,016,006
Side Account 3	0	0
<b>Total</b>	<b>\$64,959,150</b>	<b>\$68,452,279</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$64,959,150	\$68,452,279
2. Combined valuation payroll	57,374,673	54,117,330
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(12.59%)	(13.31%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

## Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

### Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

### Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

Harney County School District #3/4326  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Harney County School District #3/4326

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Harney County School District #3/4326

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Harney County School District #3 -- #4326**

November 2017

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# Executive Summary

Milliman has prepared this report for Harney County School District #3 to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Harney County School District #3.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Harney County School District #3***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(44.10%)	(44.10%)	(44.10%)
<b>Net pension contribution rate</b>	<b>0.00%</b>	<b>0.00%</b>	<b>0.00%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Harney County School District #3***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$11,425,967	\$9,707,486
Allocated pooled OPSRP UAL	692,979	529,092
Side account	15,967,484	15,752,128
Net unfunded pension actuarial accrued liability	(3,848,538)	(5,515,550)
Combined valuation payroll	4,025,151	3,721,701
Net pension UAL as a percentage of payroll	(96%)	(148%)
Calculated Side Account Rate Relief	(44.10%)	(44.53%)
Allocated Pooled RHIA UAL	(\$548)	\$18,071

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$15,752,128</b>	<b>\$15,752,128</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(2,000)	(2,000)
4. Amount transferred to employer reserves during 2016		(890,214)	(890,214)
5. Side account earnings during 2016		1,107,571	1,107,571
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$15,967,484</b>	<b>\$15,967,484</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$6,868,330	\$6,866,678
Side Account 2	9,099,154	8,885,450
Side Account 3	0	0
<b>Total</b>	<b>\$15,967,484</b>	<b>\$15,752,128</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$15,967,484	\$15,752,128
2. Combined valuation payroll	4,025,151	3,721,701
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(44.10%)	(44.53%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

Hermiston School District #8R/4258  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Hermiston School District #8R/4258

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Hermiston School District #8R/4258

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Hermiston School District #8R -- #4258**

November 2017



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# Executive Summary

Milliman has prepared this report for Hermiston School District #8R to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Hermiston School District #8R.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Hermiston School District #8R***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(9.43%)	(9.43%)	(9.43%)
<b>Net pension contribution rate</b>	<b>23.67%</b>	<b>18.12%</b>	<b>22.85%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>24.16%</b>	<b>18.54%</b>	<b>23.27%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Hermiston School District #8R***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$67,815,348	\$57,883,335
Allocated pooled OPSRP UAL	4,112,965	3,154,843
Side account	20,247,648	21,271,952
Net unfunded pension actuarial accrued liability	51,680,665	39,766,226
Combined valuation payroll	23,890,058	22,191,582
Net pension UAL as a percentage of payroll	216%	179%
Calculated Side Account Rate Relief	(9.43%)	(10.08%)
Allocated Pooled RHIA UAL	(\$3,253)	\$107,755

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$21,271,952</b>	<b>\$21,271,952</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(2,000)	(2,000)
4. Amount transferred to employer reserves during 2016		(2,463,101)	(2,463,101)
5. Side account earnings during 2016		1,440,798	1,440,798
<b>6. Side account as of December 31, 2016</b> <i>(1. + 2. + 3. + 4. + 5.)</i>		<b>\$20,247,648</b>	<b>\$20,247,648</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$13,296,545	\$13,969,258
Side Account 2	6,951,104	7,302,694
Side Account 3	0	0
<b>Total</b>	<b>\$20,247,648</b>	<b>\$21,271,952</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$20,247,648	\$21,271,952
2. Combined valuation payroll	23,890,058	22,191,582
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(9.43%)	(10.08%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

## Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

### Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

### Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

High Desert Education Service District/4252  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
High Desert Education Service District/4252

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
High Desert Education Service District/4252

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**High Desert Education Service District -- #4252**

November 2017

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# Executive Summary

Milliman has prepared this report for High Desert Education Service District to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to High Desert Education Service District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for High Desert Education Service District***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(9.44%)	(9.44%)	(9.44%)
<b>Net pension contribution rate</b>	<b>23.66%</b>	<b>18.11%</b>	<b>22.84%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>24.15%</b>	<b>18.53%</b>	<b>23.26%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### **Retiree Healthcare**

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

#### **Contractually Required Contribution Rate**

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***High Desert Education Service District***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$33,600,655	\$27,504,998
Allocated pooled OPSRP UAL	2,037,862	1,499,118
Side account	10,051,772	10,463,325
Net unfunded pension actuarial accrued liability	25,586,745	18,540,791
Combined valuation payroll	11,836,872	10,544,994
Net pension UAL as a percentage of payroll	216%	176%
Calculated Side Account Rate Relief	(9.44%)	(10.44%)
Allocated Pooled RHIA UAL	(\$1,612)	\$51,203

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$10,463,325</b>	<b>\$10,463,325</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(1,119,280)	(1,119,280)
5. Side account earnings during 2016		708,727	708,727
<b>6. Side account as of December 31, 2016</b> <i>(1. + 2. + 3. + 4. + 5.)</i>		<b>\$10,051,772</b>	<b>\$10,051,772</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$10,051,772	\$10,463,325
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$10,051,772</b>	<b>\$10,463,325</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$10,051,772	\$10,463,325
2. Combined valuation payroll	11,836,872	10,544,994
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(9.44%)	(10.44%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

Hillsboro School District #1J/4341  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Hillsboro School District #1J/4341

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Hillsboro School District #1J/4341

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee', with a long horizontal flourish extending to the right.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau', with a long horizontal flourish extending to the right.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Hillsboro School District #1J -- #4341**

November 2017



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# Executive Summary

Milliman has prepared this report for Hillsboro School District #1J to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Hillsboro School District #1J.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Hillsboro School District #1J**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(9.60%)	(9.60%)	(9.60%)
<b>Net pension contribution rate</b>	<b>23.50%</b>	<b>17.95%</b>	<b>22.68%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>23.99%</b>	<b>18.37%</b>	<b>23.10%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### **Hillsboro School District #1J**

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$341,141,059	\$292,205,203
Allocated pooled OPSRP UAL	20,690,023	15,926,198
Side account	114,039,176	119,579,992
Net unfunded pension actuarial accrued liability	247,791,906	188,551,409
Combined valuation payroll	120,177,510	112,026,989
Net pension UAL as a percentage of payroll	206%	168%
Calculated Side Account Rate Relief	(9.60%)	(10.32%)
Allocated Pooled RHIA UAL	(\$16,363)	\$543,965

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### Retiree Healthcare

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$119,579,992</b>	<b>\$119,579,992</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(2,000)	(2,000)
4. Amount transferred to employer reserves during 2016		(13,666,016)	(13,666,016)
5. Side account earnings during 2016		8,127,200	8,127,200
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$114,039,176</b>	<b>\$114,039,176</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$78,153,585	\$82,774,285
Side Account 2	35,885,591	36,805,707
Side Account 3	0	0
<b>Total</b>	<b>\$114,039,176</b>	<b>\$119,579,992</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$114,039,176	\$119,579,992
2. Combined valuation payroll	120,177,510	112,026,989
3. Average amortization factor	9.888	10.334
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(9.60%)	(10.32%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

## Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

### Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

### Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

Hood River County School District/3409  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Hood River County School District/3409

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Hood River County School District/3409

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Hood River County School District -- #3409**

November 2017

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# Executive Summary

Milliman has prepared this report for Hood River County School District to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Hood River County School District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Hood River County School District***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(11.02%)	(11.02%)	(11.02%)
<b>Net pension contribution rate</b>	<b>22.08%</b>	<b>16.53%</b>	<b>21.26%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>22.57%</b>	<b>16.95%</b>	<b>21.68%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Hood River County School District***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$68,893,388	\$61,048,874
Allocated pooled OPSRP UAL	4,178,347	3,327,376
Side account	24,060,805	24,853,319
Net unfunded pension actuarial accrued liability	49,010,930	39,522,931
Combined valuation payroll	24,269,831	23,405,201
Net pension UAL as a percentage of payroll	202%	169%
Calculated Side Account Rate Relief	(11.02%)	(11.17%)
Allocated Pooled RHIA UAL	(\$3,305)	\$113,648

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### Retiree Healthcare

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$24,853,319</b>	<b>\$24,853,319</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(2,000)	(2,000)
4. Amount transferred to employer reserves during 2016		(2,496,537)	(2,496,537)
5. Side account earnings during 2016		1,706,023	1,706,023
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$24,060,805</b>	<b>\$24,060,805</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$15,221,227	\$15,725,326
Side Account 2	8,839,577	9,127,993
Side Account 3	0	0
<b>Total</b>	<b>\$24,060,805</b>	<b>\$24,853,319</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$24,060,805	\$24,853,319
2. Combined valuation payroll	24,269,831	23,405,201
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(11.02%)	(11.17%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

InterMountain Education Service District/4223  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
InterMountain Education Service District/4223

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
InterMountain Education Service District/4223

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**InterMountain Education Service District -- #4223**

November 2017



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# Executive Summary

Milliman has prepared this report for InterMountain Education Service District to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to InterMountain Education Service District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for InterMountain Education Service District***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(12.80%)	(12.80%)	(12.80%)
<b>Net pension contribution rate</b>	<b>20.30%</b>	<b>14.75%</b>	<b>19.48%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>20.79%</b>	<b>15.17%</b>	<b>19.90%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***InterMountain Education Service District***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$26,799,374	\$22,924,457
Allocated pooled OPSRP UAL	1,625,368	1,249,463
Side account	10,869,982	11,183,083
Net unfunded pension actuarial accrued liability	17,554,760	12,990,837
Combined valuation payroll	9,440,910	8,788,885
Net pension UAL as a percentage of payroll	186%	148%
Calculated Side Account Rate Relief	(12.80%)	(13.39%)
Allocated Pooled RHIA UAL	(\$1,285)	\$42,676

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$11,183,083</b>	<b>\$11,183,083</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(2,000)	(2,000)
4. Amount transferred to employer reserves during 2016		(1,083,784)	(1,083,784)
5. Side account earnings during 2016		772,682	772,682
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$10,869,982</b>	<b>\$10,869,982</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$2,932,394	\$3,429,460
Side Account 2	7,937,587	7,753,623
Side Account 3	0	0
<b>Total</b>	<b>\$10,869,982</b>	<b>\$11,183,083</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$10,869,982	\$11,183,083
2. Combined valuation payroll	9,440,910	8,788,885
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(12.80%)	(13.39%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

Jefferson School District #14Cj/3729  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Jefferson School District #14Cj/3729

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Jefferson School District #14Cj/3729

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Jefferson School District #14Cj -- #3729**

November 2017

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# Executive Summary

Milliman has prepared this report for Jefferson School District #14Cj to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Jefferson School District #14Cj.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Jefferson School District #14Cj***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(15.94%)	(15.94%)	(15.94%)
<b>Net pension contribution rate</b>	<b>17.16%</b>	<b>11.61%</b>	<b>16.34%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>17.65%</b>	<b>12.03%</b>	<b>16.76%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### **Jefferson School District #14Cj**

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$14,725,978	\$11,947,761
Allocated pooled OPSRP UAL	893,123	651,194
Side account	7,435,380	7,766,273
Net unfunded pension actuarial accrued liability	8,183,721	4,832,682
Combined valuation payroll	5,187,682	4,580,588
Net pension UAL as a percentage of payroll	158%	106%
Calculated Side Account Rate Relief	(15.94%)	(17.84%)
Allocated Pooled RHIA UAL	(\$706)	\$22,242

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$7,766,273</b>	<b>\$7,766,273</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(861,886)	(861,886)
5. Side account earnings during 2016		531,992	531,992
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$7,435,380</b>	<b>\$7,435,380</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$7,435,380	\$7,766,273
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$7,435,380</b>	<b>\$7,766,273</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$7,435,380	\$7,766,273
2. Combined valuation payroll	5,187,682	4,580,588
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(15.94%)	(17.84%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

## Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

### Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

### Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

John Day School District/4315  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
John Day School District/4315

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
John Day School District/4315

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee', with a long horizontal flourish extending to the right.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau', with a long horizontal flourish extending to the right.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**John Day School District -- #4315**

November 2017



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# Executive Summary

Milliman has prepared this report for John Day School District to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to John Day School District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for John Day School District***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(14.39%)	(14.39%)	(14.39%)
<b>Net pension contribution rate</b>	<b>18.71%</b>	<b>13.16%</b>	<b>17.89%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>19.20%</b>	<b>13.58%</b>	<b>18.31%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***John Day School District***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$9,268,496	\$9,194,703
Allocated pooled OPSRP UAL	562,129	501,143
Side account	4,226,447	4,363,039
Net unfunded pension actuarial accrued liability	5,604,178	5,332,807
Combined valuation payroll	3,265,115	3,525,108
Net pension UAL as a percentage of payroll	172%	151%
Calculated Side Account Rate Relief	(14.39%)	(13.02%)
Allocated Pooled RHIA UAL	(\$445)	\$17,117

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$4,363,039</b>	<b>\$4,363,039</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(431,961)	(431,961)
5. Side account earnings during 2016		296,369	296,369
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$4,226,447</b>	<b>\$4,226,447</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$4,226,447	\$4,363,039
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$4,226,447</b>	<b>\$4,363,039</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$4,226,447	\$4,363,039
2. Combined valuation payroll	3,265,115	3,525,108
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(14.39%)	(13.02%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

La Grande Public Schools/3965  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
La Grande Public Schools/3965

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
La Grande Public Schools/3965

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**La Grande Public Schools -- #3965**

November 2017

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# Executive Summary

Milliman has prepared this report for La Grande Public Schools to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to La Grande Public Schools.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for La Grande Public Schools**

	Payroll		
	Tier 1/Tier 2	OPSRP General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(11.78%)	(11.78%)	(11.78%)
<b>Net pension contribution rate</b>	<b>21.32%</b>	<b>15.77%</b>	<b>20.50%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>21.81%</b>	<b>16.19%</b>	<b>20.92%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

#### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***La Grande Public Schools***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$28,247,610	\$24,055,817
Allocated pooled OPSRP UAL	1,713,202	1,311,126
Side account	10,544,410	11,096,495
Net unfunded pension actuarial accrued liability	19,416,402	14,270,448
Combined valuation payroll	9,951,096	9,222,631
Net pension UAL as a percentage of payroll	195%	155%
Calculated Side Account Rate Relief	(11.78%)	(12.66%)
Allocated Pooled RHIA UAL	(\$1,355)	\$44,782

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	<b>N/A</b>	<b>\$11,096,495</b>	<b>\$11,096,495</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(2,000)	(2,000)
4. Amount transferred to employer reserves during 2016		(1,307,054)	(1,307,054)
5. Side account earnings during 2016		756,969	756,969
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$10,544,410</b>	<b>\$10,544,410</b>

## Side Account Information

### Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$8,388,462	\$8,827,361
Side Account 2	2,155,948	2,269,134
Side Account 3	0	0
<b>Total</b>	<b>\$10,544,410</b>	<b>\$11,096,495</b>

### Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$10,544,410	\$11,096,495
2. Combined valuation payroll	9,951,096	9,222,631
3. Average amortization factor	8.994	9.504
4. Total side account rate $(-1. \div 2. \div 3.)^1$	(11.78%)	(12.66%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

Lake Oswego School District/4268  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Lake Oswego School District/4268

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Lake Oswego School District/4268

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Lake Oswego School District -- #4268**

November 2017



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# Executive Summary

Milliman has prepared this report for Lake Oswego School District to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Lake Oswego School District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Lake Oswego School District***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(13.30%)	(13.30%)	(13.30%)
<b>Net pension contribution rate</b>	<b>19.80%</b>	<b>14.25%</b>	<b>18.98%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>20.29%</b>	<b>14.67%</b>	<b>19.40%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

#### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Lake Oswego School District***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$103,775,659	\$88,491,530
Allocated pooled OPSRP UAL	6,293,938	4,823,096
Side account	43,746,243	45,727,543
Net unfunded pension actuarial accrued liability	66,323,354	47,587,083
Combined valuation payroll	36,558,192	33,926,294
Net pension UAL as a percentage of payroll	181%	140%
Calculated Side Account Rate Relief	(13.30%)	(14.18%)
Allocated Pooled RHIA UAL	(\$4,978)	\$164,734

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$45,727,543</b>	<b>\$45,727,543</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(2,000)	(2,000)
4. Amount transferred to employer reserves during 2016		(5,082,263)	(5,082,263)
5. Side account earnings during 2016		3,102,963	3,102,963
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$43,746,243</b>	<b>\$43,746,243</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$26,569,723	\$27,775,373
Side Account 2	17,176,520	17,952,170
Side Account 3	0	0
<b>Total</b>	<b>\$43,746,243</b>	<b>\$45,727,543</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$43,746,243	\$45,727,543
2. Combined valuation payroll	36,558,192	33,926,294
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(13.30%)	(14.18%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

Lane County Education Service District/4276  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017

Lane County Education Service District/4276

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017

Lane County Education Service District/4276

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Lane County Education Service District -- #4276**

November 2017

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# Executive Summary

Milliman has prepared this report for Lane County Education Service District to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Lane County Education Service District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Lane County Education Service District***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(8.19%)	(8.19%)	(8.19%)
<b>Net pension contribution rate</b>	<b>24.91%</b>	<b>19.36%</b>	<b>24.09%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>25.40%</b>	<b>19.78%</b>	<b>24.51%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Lane County Education Service District***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$21,300,851	\$18,445,407
Allocated pooled OPSRP UAL	1,291,885	1,005,339
Side account	5,529,859	5,754,850
Net unfunded pension actuarial accrued liability	17,062,877	13,695,896
Combined valuation payroll	7,503,885	7,071,686
Net pension UAL as a percentage of payroll	227%	194%
Calculated Side Account Rate Relief	(8.19%)	(8.56%)
Allocated Pooled RHIA UAL	(\$1,022)	\$34,338

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$5,754,850</b>	<b>\$5,754,850</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(617,196)	(617,196)
5. Side account earnings during 2016		393,206	393,206
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$5,529,859</b>	<b>\$5,529,859</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$5,529,859	\$5,754,850
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$5,529,859</b>	<b>\$5,754,850</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$5,529,859	\$5,754,850
2. Combined valuation payroll	7,503,885	7,071,686
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(8.19%)	(8.56%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

Lincoln County School District/3579  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Lincoln County School District/3579

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Lincoln County School District/3579

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Lincoln County School District -- #3579**

November 2017



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# Executive Summary

Milliman has prepared this report for Lincoln County School District to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Lincoln County School District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Lincoln County School District***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(36.21%)	(36.21%)	(36.21%)
<b>Net pension contribution rate</b>	<b>0.00%</b>	<b>0.00%</b>	<b>0.00%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### *Lincoln County School District*

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$62,663,594	\$53,147,840
Allocated pooled OPSRP UAL	3,800,514	2,896,742
Side account	71,893,002	71,155,167
Net unfunded pension actuarial accrued liability	(5,428,894)	(15,110,585)
Combined valuation payroll	22,075,193	20,376,066
Net pension UAL as a percentage of payroll	(25%)	(74%)
Calculated Side Account Rate Relief	(36.21%)	(36.74%)
Allocated Pooled RHIA UAL	(\$3,006)	\$98,939

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$71,155,167</b>	<b>\$71,155,167</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(2,000)	(2,000)
4. Amount transferred to employer reserves during 2016		(4,263,022)	(4,263,022)
5. Side account earnings during 2016		5,002,856	5,002,856
<b>6. Side account as of December 31, 2016</b> <i>(1. + 2. + 3. + 4. + 5.)</i>		<b>\$71,893,002</b>	<b>\$71,893,002</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$30,148,067	\$30,254,380
Side Account 2	41,744,935	40,900,787
Side Account 3	0	0
<b>Total</b>	<b>\$71,893,002</b>	<b>\$71,155,167</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$71,893,002	\$71,155,167
2. Combined valuation payroll	22,075,193	20,376,066
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(36.21%)	(36.74%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

Madras School District/3447  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Madras School District/3447

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Madras School District/3447

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Madras School District -- #3447**

November 2017

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# Executive Summary

Milliman has prepared this report for Madras School District to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Madras School District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Madras School District***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(7.89%)	(7.89%)	(7.89%)
<b>Net pension contribution rate</b>	<b>25.21%</b>	<b>19.66%</b>	<b>24.39%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>25.70%</b>	<b>20.08%</b>	<b>24.81%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### **Retiree Healthcare**

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

#### **Contractually Required Contribution Rate**

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Madras School District***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$50,585,511	\$43,433,826
Allocated pooled OPSRP UAL	3,067,984	2,367,294
Side account	12,650,177	13,309,391
Net unfunded pension actuarial accrued liability	41,003,318	32,491,729
Combined valuation payroll	17,820,314	16,651,862
Net pension UAL as a percentage of payroll	230%	195%
Calculated Side Account Rate Relief	(7.89%)	(8.41%)
Allocated Pooled RHIA UAL	(\$2,426)	\$80,856

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$13,309,391</b>	<b>\$13,309,391</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(1,560,977)	(1,560,977)
5. Side account earnings during 2016		902,763	902,763
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$12,650,177</b>	<b>\$12,650,177</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$12,650,177	\$13,309,391
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$12,650,177</b>	<b>\$13,309,391</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$12,650,177	\$13,309,391
2. Combined valuation payroll	17,820,314	16,651,862
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(7.89%)	(8.41%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

McMinnville Schools/4142  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
McMinnville Schools/4142

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
McMinnville Schools/4142

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**McMinnville Schools -- #4142**

November 2017



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# Executive Summary

Milliman has prepared this report for McMinnville Schools to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to McMinnville Schools.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for McMinnville Schools***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(8.36%)	(8.36%)	(8.36%)
<b>Net pension contribution rate</b>	<b>24.74%</b>	<b>19.19%</b>	<b>23.92%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>25.23%</b>	<b>19.61%</b>	<b>24.34%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### **Retiree Healthcare**

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

#### **Contractually Required Contribution Rate**

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***McMinnville Schools***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$102,043,477	\$87,324,412
Allocated pooled OPSRP UAL	6,188,882	4,759,484
Side account	27,010,584	28,217,005
Net unfunded pension actuarial accrued liability	81,221,775	63,866,891
Combined valuation payroll	35,947,977	33,478,839
Net pension UAL as a percentage of payroll	226%	191%
Calculated Side Account Rate Relief	(8.36%)	(8.87%)
Allocated Pooled RHIA UAL	(\$4,895)	\$162,562

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$28,217,005</b>	<b>\$28,217,005</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(2,000)	(2,000)
4. Amount transferred to employer reserves during 2016		(3,126,319)	(3,126,319)
5. Side account earnings during 2016		1,921,899	1,921,899
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$27,010,584</b>	<b>\$27,010,584</b>

## Side Account Information

### Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$16,251,555	\$16,977,477
Side Account 2	10,759,029	11,239,527
Side Account 3	0	0
<b>Total</b>	<b>\$27,010,584</b>	<b>\$28,217,005</b>

### Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$27,010,584	\$28,217,005
2. Combined valuation payroll	35,947,977	33,478,839
3. Average amortization factor	8.994	9.504
4. Total side account rate $(-1. \div 2. \div 3.)^1$	(8.36%)	(8.87%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

Medford School District #549C/4288  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Medford School District #549C/4288

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Medford School District #549C/4288

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee', with a long horizontal flourish extending to the right.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau', with a long horizontal flourish extending to the right.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Medford School District #549C -- #4288**

November 2017

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# Executive Summary

Milliman has prepared this report for Medford School District #549C to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Medford School District #549C.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Medford School District #549C***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(4.60%)	(4.60%)	(4.60%)
<b>Net pension contribution rate</b>	<b>28.50%</b>	<b>22.95%</b>	<b>27.68%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>28.99%</b>	<b>23.37%</b>	<b>28.10%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### **Medford School District #549C**

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$171,679,789	\$149,872,521
Allocated pooled OPSRP UAL	10,412,288	8,168,573
Side account	25,031,893	26,469,712
Net unfunded pension actuarial accrued liability	157,060,184	131,571,382
Combined valuation payroll	60,479,526	57,458,824
Net pension UAL as a percentage of payroll	260%	229%
Calculated Side Account Rate Relief	(4.60%)	(4.85%)
Allocated Pooled RHIA UAL	(\$8,235)	\$279,000

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$26,469,712</b>	<b>\$26,469,712</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(3,220,766)	(3,220,766)
5. Side account earnings during 2016		1,783,947	1,783,947
<b>6. Side account as of December 31, 2016</b> <i>(1. + 2. + 3. + 4. + 5.)</i>		<b>\$25,031,893</b>	<b>\$25,031,893</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$25,031,893	\$26,469,712
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$25,031,893</b>	<b>\$26,469,712</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$25,031,893	\$26,469,712
2. Combined valuation payroll	60,479,526	57,458,824
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(4.60%)	(4.85%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

Milton-Freewater Unified School District #7/4335  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017

Milton-Freewater Unified School District #7/4335

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Milton-Freewater Unified School District #7/4335

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee', with a long horizontal flourish extending to the right.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau', with a long horizontal flourish extending to the right.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Milton-Freewater Unified School District #7 -- #4335**

November 2017



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# Executive Summary

Milliman has prepared this report for Milton-Freewater Unified School District #7 to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Milton-Freewater Unified School District #7.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Milton-Freewater Unified School District #7**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(20.96%)	(20.96%)	(20.96%)
<b>Net pension contribution rate</b>	<b>12.14%</b>	<b>6.59%</b>	<b>11.32%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>12.63%</b>	<b>7.01%</b>	<b>11.74%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

#### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Milton-Freewater Unified School District #7***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$22,657,357	\$20,009,643
Allocated pooled OPSRP UAL	1,374,157	1,090,595
Side account	15,046,395	15,557,869
Net unfunded pension actuarial accrued liability	8,985,119	5,542,369
Combined valuation payroll	7,981,756	7,671,390
Net pension UAL as a percentage of payroll	113%	72%
Calculated Side Account Rate Relief	(20.96%)	(21.34%)
Allocated Pooled RHIA UAL	(\$1,087)	\$37,250

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	<b>New</b>	<b>Continuing</b>	<b>Total</b>
<b>1. Side account as of December 31, 2015</b>	<b>N/A</b>	<b>\$15,557,869</b>	<b>\$15,557,869</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(2,000)	(2,000)
4. Amount transferred to employer reserves during 2016		(1,576,048)	(1,576,048)
5. Side account earnings during 2016		1,066,575	1,066,575
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$15,046,395</b>	<b>\$15,046,395</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$6,954,381	\$7,187,425
Side Account 2	8,092,014	8,370,444
Side Account 3	0	0
<b>Total</b>	<b>\$15,046,395</b>	<b>\$15,557,869</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$15,046,395	\$15,557,869
2. Combined valuation payroll	7,981,756	7,671,390
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(20.96%)	(21.34%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

## Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

### Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

### Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

Molalla River School District/4331  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Molalla River School District/4331

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Molalla River School District/4331

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Molalla River School District -- #4331**

November 2017

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# Executive Summary

Milliman has prepared this report for Molalla River School District to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Molalla River School District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Molalla River School District***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(24.87%)	(24.87%)	(24.87%)
<b>Net pension contribution rate</b>	<b>8.23%</b>	<b>2.68%</b>	<b>7.41%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>8.72%</b>	<b>3.10%</b>	<b>7.83%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Molalla River School District***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$35,313,149	\$28,605,780
Allocated pooled OPSRP UAL	2,141,724	1,559,114
Side account	27,823,245	28,307,900
Net unfunded pension actuarial accrued liability	9,631,628	1,856,994
Combined valuation payroll	12,440,151	10,967,017
Net pension UAL as a percentage of payroll	77%	17%
Calculated Side Account Rate Relief	(24.87%)	(27.16%)
Allocated Pooled RHIA UAL	(\$1,694)	\$53,252

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$28,307,900</b>	<b>\$28,307,900</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(2,000)	(2,000)
4. Amount transferred to employer reserves during 2016		(2,422,431)	(2,422,431)
5. Side account earnings during 2016		1,939,776	1,939,776
<b>6. Side account as of December 31, 2016</b> <i>(1. + 2. + 3. + 4. + 5.)</i>		<b>\$27,823,245</b>	<b>\$27,823,245</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$11,101,355	\$11,606,340
Side Account 2	16,721,890	16,701,560
Side Account 3	0	0
<b>Total</b>	<b>\$27,823,245</b>	<b>\$28,307,900</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$27,823,245	\$28,307,900
2. Combined valuation payroll	12,440,151	10,967,017
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(24.87%)	(27.16%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

Monroe School District #1J/4340  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Monroe School District #1J/4340

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Monroe School District #1J/4340

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee', with a long horizontal flourish extending to the right.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau', with a long horizontal flourish extending to the right.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Monroe School District #1J -- #4340**

November 2017



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# Executive Summary

Milliman has prepared this report for Monroe School District #1J to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Monroe School District #1J.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Monroe School District #1J***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(8.17%)	(8.17%)	(8.17%)
<b>Net pension contribution rate</b>	<b>24.93%</b>	<b>19.38%</b>	<b>24.11%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>25.42%</b>	<b>19.80%</b>	<b>24.53%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### **Monroe School District #1J**

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$6,952,118	\$6,231,833
Allocated pooled OPSRP UAL	421,642	339,657
Side account	1,799,711	1,880,560
Net unfunded pension actuarial accrued liability	5,574,049	4,690,930
Combined valuation payroll	2,449,099	2,389,189
Net pension UAL as a percentage of payroll	228%	196%
Calculated Side Account Rate Relief	(8.17%)	(8.28%)
Allocated Pooled RHIA UAL	(\$333)	\$11,601

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### Retiree Healthcare

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$1,880,560</b>	<b>\$1,880,560</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(208,105)	(208,105)
5. Side account earnings during 2016		128,255	128,255
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$1,799,711</b>	<b>\$1,799,711</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$1,799,711	\$1,880,560
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$1,799,711</b>	<b>\$1,880,560</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$1,799,711	\$1,880,560
2. Combined valuation payroll	2,449,099	2,389,189
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(8.17%)	(8.28%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

Morrow County Schools/3809  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Morrow County Schools/3809

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Morrow County Schools/3809

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Morrow County Schools -- #3809**

November 2017

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# Executive Summary

Milliman has prepared this report for Morrow County Schools to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Morrow County Schools.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Morrow County Schools***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(8.05%)	(8.05%)	(8.05%)
<b>Net pension contribution rate</b>	<b>25.05%</b>	<b>19.50%</b>	<b>24.23%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>25.54%</b>	<b>19.92%</b>	<b>24.65%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Morrow County Schools***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$31,144,718	\$26,524,017
Allocated pooled OPSRP UAL	1,888,911	1,445,651
Side account	7,940,287	8,355,845
Net unfunded pension actuarial accrued liability	25,093,342	19,613,823
Combined valuation payroll	10,971,692	10,168,901
Net pension UAL as a percentage of payroll	229%	193%
Calculated Side Account Rate Relief	(8.05%)	(8.65%)
Allocated Pooled RHIA UAL	(\$1,494)	\$49,377

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$8,355,845</b>	<b>\$8,355,845</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(982,875)	(982,875)
5. Side account earnings during 2016		568,317	568,317
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$7,940,287</b>	<b>\$7,940,287</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$7,940,287	\$8,355,845
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$7,940,287</b>	<b>\$8,355,845</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$7,940,287	\$8,355,845
2. Combined valuation payroll	10,971,692	10,168,901
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(8.05%)	(8.65%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

Multnomah Education Service District/4238  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Multnomah Education Service District/4238

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Multnomah Education Service District/4238

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee', with a long horizontal flourish extending to the right.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau', with a long horizontal flourish extending to the right.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Multnomah Education Service District -- #4238**

November 2017



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# Executive Summary

Milliman has prepared this report for Multnomah Education Service District to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Multnomah Education Service District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Multnomah Education Service District**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(16.55%)	(16.55%)	(16.55%)
<b>Net pension contribution rate</b>	<b>16.55%</b>	<b>11.00%</b>	<b>15.73%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>17.04%</b>	<b>11.42%</b>	<b>16.15%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

#### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Multnomah Education Service District***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$56,804,425	\$47,311,159
Allocated pooled OPSRP UAL	3,445,158	2,578,622
Side account	29,777,710	30,975,208
Net unfunded pension actuarial accrued liability	30,471,873	18,914,573
Combined valuation payroll	20,011,119	18,138,372
Net pension UAL as a percentage of payroll	152%	104%
Calculated Side Account Rate Relief	(16.55%)	(17.97%)
Allocated Pooled RHIA UAL	(\$2,725)	\$88,074

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$30,975,208</b>	<b>\$30,975,208</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(3,314,683)	(3,314,683)
5. Side account earnings during 2016		2,118,185	2,118,185
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$29,777,710</b>	<b>\$29,777,710</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$29,777,710	\$30,975,208
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$29,777,710</b>	<b>\$30,975,208</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$29,777,710	\$30,975,208
2. Combined valuation payroll	20,011,119	18,138,372
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(16.55%)	(17.97%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

Nestucca Valley School District #101/4336  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Nestucca Valley School District #101/4336

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Nestucca Valley School District #101/4336

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee', with a long horizontal flourish extending to the right.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau', with a long horizontal flourish extending to the right.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Nestucca Valley School District #101 -- #4336**

November 2017

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# Executive Summary

Milliman has prepared this report for Nestucca Valley School District #101 to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Nestucca Valley School District #101.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Nestucca Valley School District #101***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(8.20%)	(8.20%)	(8.20%)
<b>Net pension contribution rate</b>	<b>24.90%</b>	<b>19.35%</b>	<b>24.08%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>25.39%</b>	<b>19.77%</b>	<b>24.50%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Nestucca Valley School District #101***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$8,265,374	\$7,561,829
Allocated pooled OPSRP UAL	501,290	412,146
Side account	2,148,080	2,218,525
Net unfunded pension actuarial accrued liability	6,618,584	5,755,450
Combined valuation payroll	2,911,734	2,899,089
Net pension UAL as a percentage of payroll	227%	199%
Calculated Side Account Rate Relief	(8.20%)	(8.05%)
Allocated Pooled RHIA UAL	(\$396)	\$14,077

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### Retiree Healthcare

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$2,218,525</b>	<b>\$2,218,525</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(220,884)	(220,884)
5. Side account earnings during 2016		151,438	151,438
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$2,148,080</b>	<b>\$2,148,080</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$2,148,080	\$2,218,525
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$2,148,080</b>	<b>\$2,218,525</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$2,148,080	\$2,218,525
2. Combined valuation payroll	2,911,734	2,899,089
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(8.20%)	(8.05%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

Newberg School District #29Jt/4135  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Newberg School District #29Jt/4135

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Newberg School District #29Jt/4135

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Newberg School District #29Jt -- #4135**

November 2017



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## Executive Summary

Milliman has prepared this report for Newberg School District #29Jt to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Newberg School District #29Jt.

### Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

#### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Newberg School District #29Jt***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(14.54%)	(14.54%)	(14.54%)
<b>Net pension contribution rate</b>	<b>18.56%</b>	<b>13.01%</b>	<b>17.74%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>19.05%</b>	<b>13.43%</b>	<b>18.16%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Newberg School District #29Jt***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$79,836,020	\$68,663,649
Allocated pooled OPSRP UAL	4,842,012	3,742,407
Side account	36,784,030	38,793,015
Net unfunded pension actuarial accrued liability	47,894,002	33,613,041
Combined valuation payroll	28,124,712	26,324,589
Net pension UAL as a percentage of payroll	170%	128%
Calculated Side Account Rate Relief	(14.54%)	(15.51%)
Allocated Pooled RHIA UAL	(\$3,829)	\$127,823

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$38,793,015</b>	<b>\$38,793,015</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(4,634,546)	(4,634,546)
5. Side account earnings during 2016		2,626,561	2,626,561
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$36,784,030</b>	<b>\$36,784,030</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$36,784,030	\$38,793,015
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$36,784,030</b>	<b>\$38,793,015</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$36,784,030	\$38,793,015
2. Combined valuation payroll	28,124,712	26,324,589
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(14.54%)	(15.51%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

North Bend Public Schools/3245  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
North Bend Public Schools/3245

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
North Bend Public Schools/3245

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee', with a long horizontal flourish extending to the right.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau', with a long horizontal flourish extending to the right.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**North Bend Public Schools -- #3245**

November 2017

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# Executive Summary

Milliman has prepared this report for North Bend Public Schools to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to North Bend Public Schools.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for North Bend Public Schools**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(8.93%)	(8.93%)	(8.93%)
<b>Net pension contribution rate</b>	<b>24.17%</b>	<b>18.62%</b>	<b>23.35%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>24.66%</b>	<b>19.04%</b>	<b>23.77%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***North Bend Public Schools***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$30,397,859	\$26,723,981
Allocated pooled OPSRP UAL	1,843,614	1,456,550
Side account	8,598,296	9,057,874
Net unfunded pension actuarial accrued liability	23,643,177	19,122,657
Combined valuation payroll	10,708,588	10,245,564
Net pension UAL as a percentage of payroll	221%	187%
Calculated Side Account Rate Relief	(8.93%)	(9.30%)
Allocated Pooled RHIA UAL	(\$1,458)	\$49,749

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### Retiree Healthcare

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$9,057,874</b>	<b>\$9,057,874</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(1,072,979)	(1,072,979)
5. Side account earnings during 2016		614,401	614,401
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$8,598,296</b>	<b>\$8,598,296</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$8,598,296	\$9,057,874
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$8,598,296</b>	<b>\$9,057,874</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$8,598,296	\$9,057,874
2. Combined valuation payroll	10,708,588	10,245,564
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(8.93%)	(9.30%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

North Clackamas School District #12/4321  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
North Clackamas School District #12/4321

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
North Clackamas School District #12/4321

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**North Clackamas School District #12 -- #4321**

November 2017



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# Executive Summary

Milliman has prepared this report for North Clackamas School District #12 to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to North Clackamas School District #12.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for North Clackamas School District #12***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(14.39%)	(14.39%)	(14.39%)
<b>Net pension contribution rate</b>	<b>18.71%</b>	<b>13.16%</b>	<b>17.89%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>19.20%</b>	<b>13.58%</b>	<b>18.31%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***North Clackamas School District #12***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$260,792,327	\$213,641,616
Allocated pooled OPSRP UAL	15,816,915	11,644,210
Side account	118,876,444	125,429,625
Net unfunded pension actuarial accrued liability	157,732,798	99,856,201
Combined valuation payroll	91,872,179	81,906,916
Net pension UAL as a percentage of payroll	172%	122%
Calculated Side Account Rate Relief	(14.39%)	(16.11%)
Allocated Pooled RHIA UAL	(\$12,509)	\$397,712

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$125,429,625</b>	<b>\$125,429,625</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(2,000)	(2,000)
4. Amount transferred to employer reserves during 2016		(14,970,939)	(14,970,939)
5. Side account earnings during 2016		8,419,758	8,419,758
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$118,876,444</b>	<b>\$118,876,444</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$53,257,854	\$56,187,539
Side Account 2	65,618,591	69,242,086
Side Account 3	0	0
<b>Total</b>	<b>\$118,876,444</b>	<b>\$125,429,625</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$118,876,444	\$125,429,625
2. Combined valuation payroll	91,872,179	81,906,916
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(14.39%)	(16.11%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

North Marion School District #15/3730  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017

North Marion School District #15/3730

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
North Marion School District #15/3730

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**North Marion School District #15 -- #3730**

November 2017

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# Executive Summary

Milliman has prepared this report for North Marion School District #15 to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to North Marion School District #15.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for North Marion School District #15**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(13.39%)	(13.39%)	(13.39%)
<b>Net pension contribution rate</b>	<b>19.71%</b>	<b>14.16%</b>	<b>18.89%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>20.20%</b>	<b>14.58%</b>	<b>19.31%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***North Marion School District #15***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$27,272,916	\$24,929,118
Allocated pooled OPSRP UAL	1,654,088	1,358,723
Side account	11,570,201	12,211,835
Net unfunded pension actuarial accrued liability	17,356,803	14,076,006
Combined valuation payroll	9,607,730	9,557,441
Net pension UAL as a percentage of payroll	181%	147%
Calculated Side Account Rate Relief	(13.39%)	(13.44%)
Allocated Pooled RHIA UAL	(\$1,308)	\$46,408

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### Retiree Healthcare

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$12,211,835</b>	<b>\$12,211,835</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(1,466,460)	(1,466,460)
5. Side account earnings during 2016		825,827	825,827
<b>6. Side account as of December 31, 2016</b> <i>(1. + 2. + 3. + 4. + 5.)</i>		<b>\$11,570,201</b>	<b>\$11,570,201</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$11,570,201	\$12,211,835
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$11,570,201</b>	<b>\$12,211,835</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$11,570,201	\$12,211,835
2. Combined valuation payroll	9,607,730	9,557,441
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(13.39%)	(13.44%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

North Santiam School District #29J/4342  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
North Santiam School District #29J/4342

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
North Santiam School District #29J/4342

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee', with a long horizontal flourish extending to the right.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau', with a long horizontal flourish extending to the right.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**North Santiam School District #29J -- #4342**

November 2017



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# Executive Summary

Milliman has prepared this report for North Santiam School District #29J to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to North Santiam School District #29J.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for North Santiam School District #29J***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(16.70%)	(16.70%)	(16.70%)
<b>Net pension contribution rate</b>	<b>16.40%</b>	<b>10.85%</b>	<b>15.58%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>16.89%</b>	<b>11.27%</b>	<b>16.00%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***North Santiam School District #29J***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$31,140,735	\$27,492,081
Allocated pooled OPSRP UAL	1,888,669	1,498,414
Side account	16,481,209	17,080,664
Net unfunded pension actuarial accrued liability	16,548,195	11,909,831
Combined valuation payroll	10,970,289	10,540,042
Net pension UAL as a percentage of payroll	151%	113%
Calculated Side Account Rate Relief	(16.70%)	(17.05%)
Allocated Pooled RHIA UAL	(\$1,494)	\$51,179

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$17,080,664</b>	<b>\$17,080,664</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(1,766,984)	(1,766,984)
5. Side account earnings during 2016		1,168,528	1,168,528
<b>6. Side account as of December 31, 2016</b> <i>(1. + 2. + 3. + 4. + 5.)</i>		<b>\$16,481,209</b>	<b>\$16,481,209</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$16,481,209	\$17,080,664
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$16,481,209</b>	<b>\$17,080,664</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$16,481,209	\$17,080,664
2. Combined valuation payroll	10,970,289	10,540,042
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(16.70%)	(17.05%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

North Wasco County School District #21/4381  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
North Wasco County School District #21/4381

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
North Wasco County School District #21/4381

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**North Wasco County School District #21 -- #4381**

November 2017

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# Executive Summary

Milliman has prepared this report for North Wasco County School District #21 to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to North Wasco County School District #21.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for North Wasco County School District #21***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(12.06%)	(12.06%)	(12.06%)
<b>Net pension contribution rate</b>	<b>21.04%</b>	<b>15.49%</b>	<b>20.22%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>21.53%</b>	<b>15.91%</b>	<b>20.64%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***North Wasco County School District #21***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$41,276,360	\$36,220,683
Allocated pooled OPSRP UAL	2,503,389	1,974,153
Side account	15,766,153	16,505,921
Net unfunded pension actuarial accrued liability	28,013,596	21,688,915
Combined valuation payroll	14,540,877	13,886,454
Net pension UAL as a percentage of payroll	193%	156%
Calculated Side Account Rate Relief	(12.06%)	(12.51%)
Allocated Pooled RHIA UAL	(\$1,980)	\$67,428

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### Retiree Healthcare

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$16,505,921</b>	<b>\$16,505,921</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(1,856,691)	(1,856,691)
5. Side account earnings during 2016		1,117,924	1,117,924
<b>6. Side account as of December 31, 2016</b> <i>(1. + 2. + 3. + 4. + 5.)</i>		<b>\$15,766,153</b>	<b>\$15,766,153</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$15,766,153	\$16,505,921
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$15,766,153</b>	<b>\$16,505,921</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$15,766,153	\$16,505,921
2. Combined valuation payroll	14,540,877	13,886,454
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(12.06%)	(12.51%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

Ontario School District #8C/3684  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).

November 2017  
Ontario School District #8C/3684

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Ontario School District #8C/3684

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Ontario School District #8C -- #3684**

November 2017



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# Executive Summary

Milliman has prepared this report for Ontario School District #8C to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Ontario School District #8C.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Ontario School District #8C***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(9.50%)	(9.50%)	(9.50%)
<b>Net pension contribution rate</b>	<b>23.60%</b>	<b>18.05%</b>	<b>22.78%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>24.09%</b>	<b>18.47%</b>	<b>23.20%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Ontario School District #8C***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$35,079,361	\$32,765,253
Allocated pooled OPSRP UAL	2,127,545	1,785,820
Side account	10,563,385	11,006,476
Net unfunded pension actuarial accrued liability	26,643,521	23,544,597
Combined valuation payroll	12,357,792	12,561,695
Net pension UAL as a percentage of payroll	216%	187%
Calculated Side Account Rate Relief	(9.50%)	(9.22%)
Allocated Pooled RHIA UAL	(\$1,683)	\$60,995

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### Retiree Healthcare

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$11,006,476</b>	<b>\$11,006,476</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(1,183,786)	(1,183,786)
5. Side account earnings during 2016		741,695	741,695
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$10,563,385</b>	<b>\$10,563,385</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$10,563,385	\$11,006,476
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$10,563,385</b>	<b>\$11,006,476</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$10,563,385	\$11,006,476
2. Combined valuation payroll	12,357,792	12,561,695
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(9.50%)	(9.22%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

## Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

### Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

### Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

Oregon City School District #62/3122  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Oregon City School District #62/3122

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Oregon City School District #62/3122

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee', with a long horizontal flourish extending to the right.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau', with a long horizontal flourish extending to the right.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Oregon City School District #62 -- #3122**

November 2017

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# Executive Summary

Milliman has prepared this report for Oregon City School District #62 to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Oregon City School District #62.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Oregon City School District #62***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(9.85%)	(9.85%)	(9.85%)
<b>Net pension contribution rate</b>	<b>23.25%</b>	<b>17.70%</b>	<b>22.43%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>23.74%</b>	<b>18.12%</b>	<b>22.85%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Oregon City School District #62***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$119,410,741	\$104,971,099
Allocated pooled OPSRP UAL	7,242,198	5,721,290
Side account	37,282,327	39,025,344
Net unfunded pension actuarial accrued liability	89,370,612	71,667,045
Combined valuation payroll	42,066,134	40,244,308
Net pension UAL as a percentage of payroll	212%	178%
Calculated Side Account Rate Relief	(9.85%)	(10.20%)
Allocated Pooled RHIA UAL	(\$5,728)	\$195,413

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$39,025,344</b>	<b>\$39,025,344</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(4,412,133)	(4,412,133)
5. Side account earnings during 2016		2,670,117	2,670,117
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$37,282,327</b>	<b>\$37,282,327</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$37,282,327	\$39,025,344
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$37,282,327</b>	<b>\$39,025,344</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$37,282,327	\$39,025,344
2. Combined valuation payroll	42,066,134	40,244,308
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(9.85%)	(10.20%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

Pendleton School District #16R/3931  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Pendleton School District #16R/3931

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Pendleton School District #16R/3931

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Pendleton School District #16R -- #3931**

November 2017



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# Executive Summary

Milliman has prepared this report for Pendleton School District #16R to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Pendleton School District #16R.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Pendleton School District #16R***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(20.24%)	(20.24%)	(20.24%)
<b>Net pension contribution rate</b>	<b>12.86%</b>	<b>7.31%</b>	<b>12.04%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>13.35%</b>	<b>7.73%</b>	<b>12.46%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Pendleton School District #16R***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$46,131,697	\$39,131,277
Allocated pooled OPSRP UAL	2,797,863	2,132,791
Side account	29,594,925	30,683,021
Net unfunded pension actuarial accrued liability	19,334,635	10,581,047
Combined valuation payroll	16,251,320	15,002,331
Net pension UAL as a percentage of payroll	119%	71%
Calculated Side Account Rate Relief	(20.24%)	(21.52%)
Allocated Pooled RHIA UAL	(\$2,213)	\$72,846

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$30,683,021</b>	<b>\$30,683,021</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(2,000)	(2,000)
4. Amount transferred to employer reserves during 2016		(3,187,616)	(3,187,616)
5. Side account earnings during 2016		2,101,521	2,101,521
<b>6. Side account as of December 31, 2016</b> <i>(1. + 2. + 3. + 4. + 5.)</i>		<b>\$29,594,925</b>	<b>\$29,594,925</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$13,014,842	\$13,582,858
Side Account 2	16,580,084	17,100,162
Side Account 3	0	0
<b>Total</b>	<b>\$29,594,925</b>	<b>\$30,683,021</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$29,594,925	\$30,683,021
2. Combined valuation payroll	16,251,320	15,002,331
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(20.24%)	(21.52%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

Philomath School District #17J/3043  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Philomath School District #17J/3043

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Philomath School District #17J/3043

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Philomath School District #17J -- #3043**

November 2017

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# Executive Summary

Milliman has prepared this report for Philomath School District #17J to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Philomath School District #17J.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Philomath School District #17J***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(11.10%)	(11.10%)	(11.10%)
<b>Net pension contribution rate</b>	<b>22.00%</b>	<b>16.45%</b>	<b>21.18%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>22.49%</b>	<b>16.87%</b>	<b>21.60%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Philomath School District #17J***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$18,547,407	\$15,718,444
Allocated pooled OPSRP UAL	1,124,890	856,710
Side account	6,523,682	6,806,825
Net unfunded pension actuarial accrued liability	13,148,615	9,768,329
Combined valuation payroll	6,533,899	6,026,210
Net pension UAL as a percentage of payroll	201%	162%
Calculated Side Account Rate Relief	(11.10%)	(11.88%)
Allocated Pooled RHIA UAL	(\$890)	\$29,261

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$6,806,825</b>	<b>\$6,806,825</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(742,201)	(742,201)
5. Side account earnings during 2016		460,059	460,059
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$6,523,682</b>	<b>\$6,523,682</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$6,523,682	\$6,806,825
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$6,523,682</b>	<b>\$6,806,825</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$6,523,682	\$6,806,825
2. Combined valuation payroll	6,533,899	6,026,210
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(11.10%)	(11.88%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

## Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

### Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

### Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

Pilot Rock School District #2R/3958  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017

Pilot Rock School District #2R/3958

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Pilot Rock School District #2R/3958

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee', with a long horizontal flourish extending to the right.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau', with a long horizontal flourish extending to the right.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Pilot Rock School District #2R -- #3958**

November 2017



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# Executive Summary

Milliman has prepared this report for Pilot Rock School District #2R to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Pilot Rock School District #2R.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Pilot Rock School District #2R**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(13.72%)	(13.72%)	(13.72%)
<b>Net pension contribution rate</b>	<b>19.38%</b>	<b>13.83%</b>	<b>18.56%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>19.87%</b>	<b>14.25%</b>	<b>18.98%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Pilot Rock School District #2R***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$4,960,475	\$4,285,878
Allocated pooled OPSRP UAL	300,850	233,595
Side account	2,156,436	2,265,612
Net unfunded pension actuarial accrued liability	3,104,889	2,253,861
Combined valuation payroll	1,747,481	1,643,140
Net pension UAL as a percentage of payroll	178%	137%
Calculated Side Account Rate Relief	(13.72%)	(14.51%)
Allocated Pooled RHIA UAL	(\$238)	\$7,979

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### Retiree Healthcare

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$2,265,612</b>	<b>\$2,265,612</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(260,466)	(260,466)
5. Side account earnings during 2016		152,290	152,290
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$2,156,436</b>	<b>\$2,156,436</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$2,156,436	\$2,265,612
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$2,156,436</b>	<b>\$2,265,612</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$2,156,436	\$2,265,612
2. Combined valuation payroll	1,747,481	1,643,140
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(13.72%)	(14.51%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

Portland Public Schools/3818  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Portland Public Schools/3818

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Portland Public Schools/3818

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Portland Public Schools -- #3818**

November 2017

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# Executive Summary

Milliman has prepared this report for Portland Public Schools to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Portland Public Schools.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Portland Public Schools**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(20.52%)	(20.52%)	(20.52%)
<b>Net pension contribution rate</b>	<b>12.58%</b>	<b>7.03%</b>	<b>11.76%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>13.07%</b>	<b>7.45%</b>	<b>12.18%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Portland Public Schools***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$904,736,197	\$812,911,698
Allocated pooled OPSRP UAL	54,871,768	44,306,511
Side account	588,164,140	608,675,766
Net unfunded pension actuarial accrued liability	371,443,825	248,542,443
Combined valuation payroll	318,721,363	311,657,866
Net pension UAL as a percentage of payroll	117%	80%
Calculated Side Account Rate Relief	(20.52%)	(20.54%)
Allocated Pooled RHIA UAL	(\$43,397)	\$1,513,304

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$608,675,766</b>	<b>\$608,675,766</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(2,000)	(2,000)
4. Amount transferred to employer reserves during 2016		(61,949,774)	(61,949,774)
5. Side account earnings during 2016		41,440,148	41,440,148
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$588,164,140</b>	<b>\$588,164,140</b>

## Side Account Information

### Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$248,255,353	\$256,949,771
Side Account 2	339,908,787	351,725,995
Side Account 3	0	0
<b>Total</b>	<b>\$588,164,140</b>	<b>\$608,675,766</b>

### Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$588,164,140	\$608,675,766
2. Combined valuation payroll	318,721,363	311,657,866
3. Average amortization factor	8.994	9.504
4. Total side account rate $(-1. \div 2. \div 3.)^1$	(20.52%)	(20.54%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

Rainier School District #13/4320  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Rainier School District #13/4320

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Rainier School District #13/4320

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Rainier School District #13 -- #4320**

November 2017



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# Executive Summary

Milliman has prepared this report for Rainier School District #13 to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Rainier School District #13.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### **Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Rainier School District #13**

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(13.89%)	(13.89%)	(13.89%)
<b>Net pension contribution rate</b>	<b>19.21%</b>	<b>13.66%</b>	<b>18.39%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>19.70%</b>	<b>14.08%</b>	<b>18.81%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### **Rainier School District #13**

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$12,995,904	\$11,393,771
Allocated pooled OPSRP UAL	788,195	621,000
Side account	5,719,954	5,992,574
Net unfunded pension actuarial accrued liability	8,064,145	6,022,197
Combined valuation payroll	4,578,210	4,368,197
Net pension UAL as a percentage of payroll	176%	138%
Calculated Side Account Rate Relief	(13.89%)	(14.43%)
Allocated Pooled RHIA UAL	(\$623)	\$21,210

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### ***OPSRP***

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### ***Retiree Healthcare***

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$5,992,574</b>	<b>\$5,992,574</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(678,591)	(678,591)
5. Side account earnings during 2016		406,970	406,970
<b>6. Side account as of December 31, 2016</b> <i>(1. + 2. + 3. + 4. + 5.)</i>		<b>\$5,719,954</b>	<b>\$5,719,954</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$5,719,954	\$5,992,574
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$5,719,954</b>	<b>\$5,992,574</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$5,719,954	\$5,992,574
2. Combined valuation payroll	4,578,210	4,368,197
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(13.89%)	(14.43%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

Redmond School District #2J/4311  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Redmond School District #2J/4311

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Redmond School District #2J/4311

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Redmond School District #2J -- #4311**

November 2017

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# Executive Summary

Milliman has prepared this report for Redmond School District #2J to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Redmond School District #2J.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Redmond School District #2J***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(8.31%)	(8.31%)	(8.31%)
<b>Net pension contribution rate</b>	<b>24.79%</b>	<b>19.24%</b>	<b>23.97%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>25.28%</b>	<b>19.66%</b>	<b>24.39%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### **Redmond School District #2J**

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$96,875,480	\$85,171,944
Allocated pooled OPSRP UAL	5,875,446	4,642,167
Side account	25,502,428	26,938,096
Net unfunded pension actuarial accrued liability	77,248,498	62,876,015
Combined valuation payroll	34,127,390	32,653,616
Net pension UAL as a percentage of payroll	226%	193%
Calculated Side Account Rate Relief	(8.31%)	(8.68%)
Allocated Pooled RHIA UAL	(\$4,647)	\$158,555

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$26,938,096</b>	<b>\$26,938,096</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(3,253,534)	(3,253,534)
5. Side account earnings during 2016		1,818,866	1,818,866
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$25,502,428</b>	<b>\$25,502,428</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$25,502,428	\$26,938,096
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$25,502,428</b>	<b>\$26,938,096</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$25,502,428	\$26,938,096
2. Combined valuation payroll	34,127,390	32,653,616
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(8.31%)	(8.68%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

Reedsport School District/4312  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Reedsport School District/4312

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Reedsport School District/4312

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Reedsport School District -- #4312**

November 2017



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# Executive Summary

Milliman has prepared this report for Reedsport School District to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Reedsport School District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Reedsport School District***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(12.37%)	(12.37%)	(12.37%)
<b>Net pension contribution rate</b>	<b>20.73%</b>	<b>15.18%</b>	<b>19.91%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>21.22%</b>	<b>15.60%</b>	<b>20.33%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Reedsport School District***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$8,868,256	\$6,265,866
Allocated pooled OPSRP UAL	537,855	341,511
Side account	3,476,808	3,704,638
Net unfunded pension actuarial accrued liability	5,929,303	2,902,739
Combined valuation payroll	3,124,118	2,402,237
Net pension UAL as a percentage of payroll	190%	121%
Calculated Side Account Rate Relief	(12.37%)	(16.23%)
Allocated Pooled RHIA UAL	(\$425)	\$11,664

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### ***OPSRP***

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### ***Retiree Healthcare***

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$3,704,638</b>	<b>\$3,704,638</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(479,063)	(479,063)
5. Side account earnings during 2016		252,232	252,232
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$3,476,808</b>	<b>\$3,476,808</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$3,476,808	\$3,704,638
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$3,476,808</b>	<b>\$3,704,638</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$3,476,808	\$3,704,638
2. Combined valuation payroll	3,124,118	2,402,237
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(12.37%)	(16.23%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

Reynolds School District/3824  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Reynolds School District/3824

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Reynolds School District/3824

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee', with a long horizontal flourish extending to the right.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau', with a long horizontal flourish extending to the right.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Reynolds School District -- #3824**

November 2017

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# Executive Summary

Milliman has prepared this report for Reynolds School District to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Reynolds School District.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Reynolds School District***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(14.39%)	(14.39%)	(14.39%)
<b>Net pension contribution rate</b>	<b>18.71%</b>	<b>13.16%</b>	<b>17.89%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>19.20%</b>	<b>13.58%</b>	<b>18.31%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Reynolds School District***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$188,184,832	\$176,095,927
Allocated pooled OPSRP UAL	11,413,310	9,597,840
Side account	85,788,788	89,856,159
Net unfunded pension actuarial accrued liability	113,809,354	95,837,608
Combined valuation payroll	66,293,939	67,512,475
Net pension UAL as a percentage of payroll	172%	142%
Calculated Side Account Rate Relief	(14.39%)	(14.00%)
Allocated Pooled RHIA UAL	(\$9,027)	\$327,817

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$89,856,160</b>	<b>\$89,856,160</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(10,169,855)	(10,169,855)
5. Side account earnings during 2016		6,103,483	6,103,483
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$85,788,788</b>	<b>\$85,788,788</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$85,788,788	\$89,856,159
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$85,788,788</b>	<b>\$89,856,160</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$85,788,788	\$89,856,160
2. Combined valuation payroll	66,293,939	67,512,475
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(14.39%)	(14.00%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2017

Riverdale School/3847  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Riverdale School/3847

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Riverdale School/3847

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee', with a long horizontal flourish extending to the right.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau', with a long horizontal flourish extending to the right.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Riverdale School -- #3847**

November 2017



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# Executive Summary

Milliman has prepared this report for Riverdale School to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Riverdale School.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Riverdale School***

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(10.35%)	(10.35%)	(10.35%)
<b>Net pension contribution rate</b>	<b>22.75%</b>	<b>17.20%</b>	<b>21.93%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>23.24%</b>	<b>17.62%</b>	<b>22.35%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

# Executive Summary

## Accounting Information (continued)

### **Retiree Healthcare**

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

#### **Contractually Required Contribution Rate**

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Riverdale School***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$13,056,751	\$11,357,067
Allocated pooled OPSRP UAL	791,885	619,000
Side account	4,281,235	4,615,581
Net unfunded pension actuarial accrued liability	9,567,401	7,360,486
Combined valuation payroll	4,599,645	4,354,125
Net pension UAL as a percentage of payroll	208%	169%
Calculated Side Account Rate Relief	(10.35%)	(11.15%)
Allocated Pooled RHIA UAL	(\$626)	\$21,142

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%



# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$4,615,581</b>	<b>\$4,615,581</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2016		(642,050)	(642,050)
5. Side account earnings during 2016		308,704	308,704
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$4,281,235</b>	<b>\$4,281,235</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$4,281,235	\$4,615,581
Side Account 2	0	0
Side Account 3	0	0
<b>Total</b>	<b>\$4,281,235</b>	<b>\$4,615,581</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$4,281,235	\$4,615,581
2. Combined valuation payroll	4,599,645	4,354,125
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(10.35%)	(11.15%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.



November 2017

Roseburg Public Schools/3310  
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2016. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2019 through June 30, 2021 will be calculated in the December 31, 2017 actuarial valuation.

This report reflects the benefit provisions in effect as of December 31, 2016. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

**If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or [Debra.Hembree@state.or.us](mailto:Debra.Hembree@state.or.us).**

## Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at [www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx).



November 2017  
Roseburg Public Schools/3310

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2019 to June 2021 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2017  
Roseburg Public Schools/3310

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read 'Matt Larrabee'.

Matt Larrabee, FSA, EA, MAAA  
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read 'Scott Preppernau'.

Scott Preppernau, FSA, EA, MAAA  
Principal and Consulting Actuary



# **ACTUARIAL VALUATION REPORT DECEMBER 31, 2016**

## **OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

**SCHOOL DISTRICT POOL**

**Roseburg Public Schools -- #3310**

November 2017

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# Executive Summary

Milliman has prepared this report for Roseburg Public Schools to:

- Provide summary December 31, 2016 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide advisory information calculated as of December 31, 2016 on estimated employer-specific contribution rates effective July 1, 2019 through June 30, 2021,
- Provide employer-specific information on side accounts as of December 31, 2016, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2016 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Roseburg Public Schools.

## Employer Contribution Rates

The following table summarizes the employer contribution rates calculated as of December 31, 2016 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### ***Advisory 2019 - 2021 Employer Rates Calculated as of December 31, 2016 for Roseburg Public Schools***

	Payroll		
	Tier 1/Tier 2	OPSRP General Service	Police & Fire
<b>Pension</b>			
Normal cost rate	14.04%	8.49%	13.22%
Tier 1/Tier 2 UAL rate <sup>1</sup>	17.50%	17.50%	17.50%
OPSRP UAL rate	1.56%	1.56%	1.56%
Side account rate relief <sup>2</sup>	(13.79%)	(13.79%)	(13.79%)
<b>Net pension contribution rate</b>	<b>19.31%</b>	<b>13.76%</b>	<b>18.49%</b>
<b>Retiree Healthcare</b>			
Normal cost rate	0.07%	0.00%	0.00%
UAL rate	0.42%	0.42%	0.42%
<b>Net retiree healthcare rate</b>	<b>0.49%</b>	<b>0.42%</b>	<b>0.42%</b>
<b>Total net employer contribution rate</b>	<b>19.80%</b>	<b>14.18%</b>	<b>18.91%</b>

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# Executive Summary

## Employer Contribution Rates (continued)

### ***Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2019 to June 2021 Biennium***

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2019, which will depend on the funded status as of December 31, 2017. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2016 is 68%.

<b>Funded Status as of December 31, 2017</b>	<b>70% to 130%</b>	<b>Under 60% or Over 140%</b>
2017-2019 Normal Cost + Tier 1/Tier 2 UAL Rate	25.43%	25.43%
Minimum 2019-2021 Rate	20.34%	15.25%
Maximum 2019-2021 Rate	30.52%	35.61%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# Executive Summary

## Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## *Pension*

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.



# Executive Summary

## Accounting Information (continued)

### ***Retiree Healthcare***

The Retiree Health Insurance Account (RHIA) is a cost-sharing pool under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2017 through June 30, 2019 was calculated as a part of the December 31, 2015 valuation, and is expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

#### ***Contractually Required Contribution Rate***

	Payroll		
	Tier 1 / Tier 2	OPSRP	
		General Service	Police and Fire
July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
July 1, 2017 to June 30, 2019	0.50%	0.43%	0.43%

In June 2015, the GASB issued Statement 75, which will replace GASB 45 and govern employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting under GASB 75 will be provided separately and is not included in this report.

# Executive Summary

## Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### ***Roseburg Public Schools***

	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Allocated pooled T1/T2 UAL	\$79,244,412	\$68,005,297
Allocated pooled OPSRP UAL	4,806,131	3,706,525
Side account	34,625,408	36,504,218
Net unfunded pension actuarial accrued liability	49,425,135	35,207,604
Combined valuation payroll	27,916,300	26,072,187
Net pension UAL as a percentage of payroll	177%	135%
Calculated Side Account Rate Relief	(13.79%)	(14.73%)
Allocated Pooled RHIA UAL	(\$3,801)	\$126,598

*In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.*

# Executive Summary

## Principal Valuation Results (continued)

### *School District Pool*

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$215.1	\$209.7
Tier 1/Tier 2 valuation payroll	1,532.7	1,578.8
Normal cost rate	14.04%	13.28%
Actuarial accrued liability	\$29,152.2	\$27,670.7
Actuarial asset value	19,952.9	19,687.3
Unfunded actuarial accrued liability	9,199.2	7,983.4
Funded status	68%	71%
Combined valuation payroll	\$3,240.7	\$3,060.7
UAL as a percentage of payroll	284%	261%
UAL rate (includes Multnomah Fire District #10)	17.50%	12.15%
Tier 1/Tier 2 Active Members		
▪ Count	26,180	28,114
▪ Average Age	52.6	52.2
▪ Average Service	19.2	18.5
▪ Average Valuation Payroll	\$58,545	\$56,157
Tier 1/Tier 2 Dormant Members		
▪ Count	12,865	12,964
▪ Average Age	55.8	55.0
▪ Average Monthly Benefit	\$993	\$988
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	65,696	65,030
▪ Average Age	72.2	71.9
▪ Average Monthly Benefit	\$2,191	\$2,143

# Executive Summary

## Principal Valuation Results (continued)

### **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
General service normal cost	\$402.9	\$342.2
OPSRP general service valuation payroll	4,746.4	4,266.9
General service normal cost rate	8.49%	8.02%
Police and fire normal cost	\$80.6	\$69.9
OPSRP police and fire valuation payroll	609.4	546.4
Police and fire normal cost rate	13.22%	12.79%
Actuarial accrued liability	\$4,717.0	\$3,742.5
Actuarial asset value	3,021.4	2,389.1
Unfunded actuarial accrued liability	1,695.6	1,353.5
Funded status	64%	64%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	17%	14%
UAL rate	1.56%	1.27%

### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2016	December 31, 2015
Normal cost	\$3.0	\$3.3
Tier 1 / Tier 2 valuation payroll	4,516.7	4,730.8
Normal cost rate	0.07%	0.07%
Actuarial accrued liability	\$463.7	\$465.6
Actuarial asset value	465.0	419.3
Unfunded actuarial accrued liability	(1.3)	46.3
Funded status	100%	90%
Combined valuation payroll	\$9,872.6	\$9,544.1
UAL as a percentage of payroll	0%	0%
UAL rate	0.42%	0.43%

# Side Account Information

## Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
<b>1. Side account as of December 31, 2015</b>	N/A	<b>\$36,504,218</b>	<b>\$36,504,218</b>
2. Deposits during 2016		N/A	
3. Administrative expenses		(2,000)	(2,000)
4. Amount transferred to employer reserves during 2016		(4,328,160)	(4,328,160)
5. Side account earnings during 2016		2,451,351	2,451,351
<b>6. Side account as of December 31, 2016</b> <b>(1. + 2. + 3. + 4. + 5.)</b>		<b>\$34,625,408</b>	<b>\$34,625,408</b>

# Side Account Information

## Side Account Balances

	December 31, 2016	December 31, 2015
Side Account 1	\$22,239,914	\$23,448,212
Side Account 2	12,385,494	13,056,006
Side Account 3	0	0
<b>Total</b>	<b>\$34,625,408</b>	<b>\$36,504,218</b>

## Development of Side Account Rate

The rate relief attributable to an employer’s side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2016	December 31, 2015
1. Total side account	\$34,625,408	\$36,504,218
2. Combined valuation payroll	27,916,300	26,072,187
3. Average amortization factor	8.994	9.504
4. Total side account rate (-1. ÷ 2. ÷ 3.) <sup>1</sup>	(13.79%)	(14.73%)

<sup>1</sup> For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2016 valuation can be found in the system-wide actuarial valuation report.

## Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

## Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.20% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.20% compounded annually on members' regular account balances.</p> <p>7.20% compounded annually on members' variable account balances.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.5% in 2017 to 4.2% in 2093.
<i>Administrative Expenses</i>	<p>\$6.5 million added to OPSRP normal cost.</p> <p>\$37.5 million added to Tier 1/Tier 2 normal cost.</p>

# Brief Summary of Actuarial Methods and Assumptions

## Changes Since Last Valuation

The key changes since the December 31, 2015 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### ***Changes in Actuarial Methods and Valuation Procedures***

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

### ***Changes in Economic Assumptions***

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.20%. Previously, the assumed investment return and interest crediting to both regular and variable account balances was 7.50%.

- **Administrative Expenses**

Administrative expenses were assumed to be \$6.5 million per year for the OPSRP System and \$37.5 million per year for the Tier 1/Tier 2 System.

### ***Changes in Demographic Assumptions***

- **Mortality**

Mortality assumption uses RP-2014 base tables and mortality improvement scale based on 60-year unisex average Social Security experience.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2016 actuarial valuation is contained in the system-wide report.



## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2015 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

## **Actuarial Asset Value**

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

## **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

## **Actuarial Cost Method**

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

## **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

## **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

## **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

## **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

## **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

## **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

## **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## **Pre-SLGRP Pooled Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

## **Present Value**

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## **Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)**

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

## **Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

## **Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)**

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

## **Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)**

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions for fiscal years beginning after June 15, 2017.

## **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

## **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

## **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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