



# Juvenile Justice Information System

Data & Evaluation Report

## Youth and Referrals

Sherman County (2023)

JJIS Steering Committee  
JJIS Data & Evaluation Sub-Committee

*JJIS – A Shared Information System*

Oregon Youth Authority



Oregon Juvenile Department Directors' Association





# Juvenile Justice Information System Steering Committee

Mission ♦ Vision ♦ Goals ♦ Values

## JJIS Mission

To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development and sustainability of a statewide juvenile justice information system.

## JJIS Vision Statement

## Goals in Support of Vision Statement

<ul style="list-style-type: none"> <li>♦ Provides a comprehensive view of information about youth across Oregon's state and county juvenile justice agencies.</li> </ul>	<ul style="list-style-type: none"> <li>♦ Sustain JJIS as a statewide juvenile justice information system that supports the partnership of the OYA, the 36 county juvenile departments, and approved external partners;</li> <li>♦ Sustain JJIS as the primary information system used by the OYA and county juvenile departments to manage and report information about youth in their agency; and</li> <li>♦ Enhance electronic access to data among users, partners and stakeholders.</li> </ul>
<ul style="list-style-type: none"> <li>♦ Provides comprehensive support for managing individual youth cases and tracking youth through the justice process.</li> </ul>	<ul style="list-style-type: none"> <li>♦ Support the assessment of risks and needs of youth;</li> <li>♦ Support individual case plans;</li> <li>♦ Track youth through the entire justice process so that individual status, program involvement, progress, and outcomes can be determined; and</li> <li>♦ Expand provider/partner access to individual youth records.</li> </ul>
<ul style="list-style-type: none"> <li>♦ Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce youth crime.</li> </ul>	<ul style="list-style-type: none"> <li>♦ Provide data and information to evaluate the benefit of programs aimed at reducing youth crime;</li> <li>♦ Expand the capacity of JJIS for efficient data collection, analysis, and dissemination;</li> <li>♦ Provide data to researchers and incorporate new research and evidence into policy and practice; and</li> <li>♦ Identify and implement standardized outcome indicators that measure investment return, including recidivism, positive youth outcomes and other appropriate indicators tied to specific criminogenic risk factors.</li> </ul>
<ul style="list-style-type: none"> <li>♦ Recognizes and supports the common business needs of juvenile justice partnership agencies.</li> </ul>	<ul style="list-style-type: none"> <li>♦ Provide a statewide standard for entry of information into JJIS;</li> <li>♦ Maintain confidentiality and protection of information contained in JJIS;</li> <li>♦ Maintain the energy and enthusiasm of the Steering Committee and the partner agencies needed to keep JJIS vital;</li> <li>♦ Seek opportunities to support business practice changes and respond to emerging business requirements;</li> <li>♦ Cultivate innovative and forward thinking solutions to improve JJIS;</li> <li>♦ Continue to prioritize and manage JJIS resources efficiently;</li> <li>♦ Ensure consistent data integrity;</li> <li>♦ Ensure consistent training of JJIS users;</li> <li>♦ Ensure continuity of knowledge of both OYA and county juvenile department business practices within OYA's Information System Department to support leadership and data integrity; and</li> <li>♦ Create and implement a JJIS Steering Committee Communication Plan.</li> </ul>

*Revisions adopted 9/20/2017*

## JJIS Partnership Values

Representatives of the OYA and OJDDA serve on the JJIS Steering Committee and form the JJIS partnership. The JJIS partnership:

- ♦ Represents the best interests of Oregon's juvenile justice system as a whole;
- ♦ Is entered into in good faith by all parties with integrity and honesty, and in the spirit of mutual support and collaboration;
- ♦ Promotes the ethical use of JJIS information and uses the data with respect, professionalism, and sensitivity toward the partners whose data is represented in the information;
- ♦ Adopts and maintains the JJIS Vision and Goals, keeping them current with juvenile justice needs;
- ♦ Uses the Vision and Goals as guiding principles for JJIS decision making.



# JJIS Steering Committee

The JJIS Steering Committee is the governance body providing guidance to oversight of JJIS activities. The committee represents Oregon's 36 counties, the Oregon Youth Authority, and other statewide partners.

Oversight responsibilities include monitoring appropriate use of JJIS and its data, prioritizing development of software features, making policy decisions, and authorizing access to statewide data for research and program evaluation.

The committee meets monthly to ensure that JJIS is on task to accomplish the vision and goals of the JJIS partnership.

## Members (2023)

**Christina McMahan**, Director  
Clackamas County Juvenile Department  
JJIS Steering Committee Co-Chair

**Rex Emery**, Assistant Director  
Oregon Youth Authority Business Services  
JJIS Steering Committee Co-Chair

**Joe Ferguson**, Director  
Jackson County Juvenile Department

**Molly Rogers**, Director  
Wasco County Juvenile Department

**Ray Cameron**, Director  
Washington County Juvenile Department

**Matt Wetherell**, Director  
Benton County Juvenile Department

**Sandra Santos**, Assistant Director  
Oregon Youth Authority Community Services

**Jana McLellan**, Assistant Director  
Oregon Youth Authority Facility Services

External partners and other interested parties frequently attend meetings and participate in discussions, but do not have voting rights on committee recommendations.

## OYA Staff

**Steven Hoffert**, Chief Information Officer  
Oregon Youth Authority Information Services

**Sachin Prajapati**, Manager  
JJIS Development & Reports, OYA Information Services

**Douglas Thomas**, Manager  
JJIS Policy & Implementation, OYA Information Services

## JJIS Data and Evaluation Subcommittee

The JJIS Data and Evaluation Subcommittee is a standing committee of the JJIS Steering Committee, contributing to local and statewide research initiatives, program and system evaluations, and policy recommendations regarding the use of data. The subcommittee supports the juvenile justice system by ensuring consistency, accuracy and appropriateness of the data, guiding the development of routine and annual reports and statistics, and interpreting relevant data analyses.

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# Introduction

Oregon's juvenile justice system is committed to providing effective and efficient services to promote public safety, ensure justice for victims, and prevent youth from repeating criminal behavior. This document contains statewide and county specific data describing offenses committed by juveniles and the characteristics of the juveniles committing those offenses in the State of Oregon for each reporting year.

## Contents of this report

There are two sets of data for each jurisdiction, "Youth" counts and "Referral" counts. Additionally, there are statewide data sets for youth and referrals. The data counts:

- the unique number of "youth" processed by the juvenile justice system in the reporting year. This means no matter how many times a youth is referred, the youth is only counted once in the youth data. The youth is categorized by the most serious offense the youth committed during the reporting period and is included in the county that received the most serious offense.
- the number of "referrals" received by county juvenile departments during the reporting year. A single youth can have more than one referral in a year (i.e., the youth may have several reports by the police). The most serious charge associated with a referral is used to categorize the referral.

The report divides the counts into criminal offenses (felony and misdemeanor), non-criminal offenses (violations), and dependency/status offenses. Each category is further divided into sub-categories based on crime types.

Starting with the 2023 reporting year, felony and misdemeanor offenses are reported separately within the criminal offense category. Sub-totals and grand totals are provided for each category.

Each statistic is broken down by sex, age at time of referral, and race/ethnicity of the youth.

**Appendix A** contains the specific mappings between the Oregon Revised Statute (ORS) offense numbers and the reporting categories used in this report.

**Appendix B** is a chart of the severity scores for each crime category's class and type, which is used to determine the seriousness of the crime.

## Notes about the information

**Counts:** The Youth count is an unduplicated count of youth who had referrals during the year throughout the state. A youth could be referred by more than one county. However, the youth is counted only once on the statewide report for their most serious offense and reported in the county that handled that offense.

**Referrals Included:** The date the juvenile was referred to the juvenile department ("Referral Date") was used to select data for inclusion in this report.

**Categories:** These reports categorize offenses according to Oregon Revised Statute (ORS), Criminal Code of Oregon, as defined by the Oregon Legislature. Please note the ORS categories sometimes differ from the Oregon Uniform Crime Reporting (OUCR) categories. Consequently, the categories and counts may differ from OUCR statistics.

- Oregon Uniform Crime Reporting categorizes offenses that are neither person nor property as “Behavioral”. ORS does not categorize offenses as “Behavioral”. However, “Behavioral” offenses can be inferred on these reports. Any offense outside the person or property category is comparable to the OUCR “Behavioral” category.
- Local ordinances are not included on the reports.
- Inchoate crimes (incomplete crimes such as attempts, solicitations, and conspiracies) are reported in the crime category for the crime with which the inchoate is associated (e.g., Attempted Murder is reported in the Homicide-related offense category). Inchoate crimes that result in a violation classification are reported as non-criminal.

**County:** Referrals were assigned to the county responsible for handling the referral, as indicated by the county of the worker who originally entered the referral in JJIS (Referral Original Worker County).

**Dependency Status Offenses:** Most status offenses are included in the Non-Criminal reporting category. However, a few status offenses are categorized in statute as Dependency. These include Runaway, Beyond Parental Control, and Behavior to Endanger Self or Others. Not all counties enter Dependency status offenses.

**Demographics:** The JJIS Steering Committee recognizes that reporting race, ethnicity, sex, and gender in JJIS may not accurately represent everyone, due in part to a need to comply with federal reporting requirements. We respect all individuals, but also acknowledge that we cannot capture how individuals may self-identify in these areas.

- **Race and Ethnicity:** The JJIS Steering Committee defines Race/Ethnicity reporting categories based on available data. Race is recorded by the juvenile department based on police reports and youths’ self-reporting. These reports categorize youth by the race that is recorded in JJIS unless the recorded ethnicity is Hispanic. When the recorded ethnicity is Hispanic, the youth is categorized as Hispanic, regardless of race.
- **Sex:** The options for reporting sex currently include Male, Female, or Unknown. There are current state and national discussions about new ways to document sex that are respectful and inclusive of all. The JJIS Steering Committee will continue to engage in those discussions and make updates in this area as available.

## Cautions regarding youth and referral data

### Comparison to Juvenile Recidivism

“Total Referrals” in this series of reports count criminal and non-criminal referrals received during the calendar year. “Oregon’s Statewide Report on Juvenile Recidivism” considers criminal referrals and subsequent criminal referrals for a youth. Consequently, the numbers of referrals in the two reports are not comparable.

March 2024

# 2023 Unduplicated Youth Count by Most Severe Original Allegation

Sherman			Gender			Age at Referral			Race/Ethnicity					
	Totals	% of Grand Total	Female	Male	Other/ Unknown	12 and Under	13-15	16 and Older	African American	Asian	Hispanic	Native American	Other/ Unknown	White
<b>Unduplicated Youth Count</b>	<b>4</b>		<b>0</b>	<b>4</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>4</b>
<b>Total Criminal Referrals</b>	<b>3</b>	75.0%	0	3	0	0	2	1	0	0	0	0	0	3
<b>Misdemeanor Total</b>	<b>3</b>	75.0%	0	3	0	0	2	1	0	0	0	0	0	3
<b>Property Total</b>	<b>1</b>	25.0%	0	1	0	0	1	0	0	0	0	0	0	1
Criminal Mischief	1	25.0%	0	1	0	0	1	0	0	0	0	0	0	1
<b>Public Order Total</b>	<b>1</b>	25.0%	0	1	0	0	1	0	0	0	0	0	0	1
Public Order Other	1	25.0%	0	1	0	0	1	0	0	0	0	0	0	1
<b>Criminal Other Total</b>	<b>1</b>	25.0%	0	1	0	0	0	1	0	0	0	0	0	1
Criminal Other	1	25.0%	0	1	0	0	0	1	0	0	0	0	0	1
<b>Total Non-Criminal Referrals</b>	<b>1</b>	25.0%	0	1	0	0	0	1	0	0	0	0	0	1
<b>Violation Total</b>	<b>1</b>	25.0%	0	1	0	0	0	1	0	0	0	0	0	1
Marijuana Offenses	1	25.0%	0	1	0	0	0	1	0	0	0	0	0	1

\* The ORS Type Code of Life is rolled into Felony for this report

# 2023 Referrals Received by Most Severe Original Allegation

Sherman			Gender			Age at Referral			Race/Ethnicity					
	Totals	% of Grand Total	Female	Male	Other/Unknown	12 and Under	13-15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White
<b>Total Referrals</b>	<b>4</b>		<b>0</b>	<b>4</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>4</b>
<b>Total Criminal Referrals</b>	<b>3</b>	<b>75.0%</b>	<b>0</b>	<b>3</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>3</b>
<b>Misdemeanor Total</b>	<b>3</b>	<b>75.0%</b>	<b>0</b>	<b>3</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>3</b>
<b>Property Total</b>	<b>1</b>	<b>25.0%</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>
Criminal Mischief	1	25.0%	0	1	0	0	1	0	0	0	0	0	0	1
<b>Public Order Total</b>	<b>1</b>	<b>25.0%</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>
Public Order Other	1	25.0%	0	1	0	0	1	0	0	0	0	0	0	1
<b>Criminal Other Total</b>	<b>1</b>	<b>25.0%</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>
Criminal Other	1	25.0%	0	1	0	0	0	1	0	0	0	0	0	1
<b>Total Non-Criminal Referrals</b>	<b>1</b>	<b>25.0%</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>
<b>Violation Total</b>	<b>1</b>	<b>25.0%</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>
Marijuana Offenses	1	25.0%	0	1	0	0	0	1	0	0	0	0	0	1

\* The ORS Type Code of Life is rolled into Felony for this report



Category	Description	Reporting Rule		
<b>Race/Ethnicity</b>	The description of the youth's race or ethnicity	If a youth has an ethnicity of Hispanic, they will be counted as Hispanic regardless of race. If a youth does not have an ethnicity of Hispanic, they will be counted in the appropriate race.		
<b>Criminal/Non-Criminal</b>	Each ORS # Type is evaluated to determine if it is a Criminal Offense, Non-Criminal Offense or Dependency.	Reporting Category	Type Code	
		<b>Criminal</b>	Life, Felony, or Misdemeanor	
		<b>Non-Criminal</b>	Violation or Infraction	
		<b>Dependency</b>	Dependency	
<b>Criminal Offense Crime Group Category</b>	<b>Person Crimes</b>	Reporting Category	ORS Numbers	
		<b>Assault</b>	Between 163160 and 163213	
		<b>Homicide Related</b>	Between 163005 and 163155	
		<b>Sex Offense</b>	Between 163305 and 163500	
		<b>Person-Other</b>	If the ORS # does not meet one of the above criteria, but falls between 163000 and 163999	
	<b>Property Crimes</b>	<b>Arson</b>	Between 164305 and 164342	
		<b>Burglary</b>	Between 164205 and 164235	
		<b>Criminal Mischief</b>	Between 164345 and 164365	
		<b>Criminal Trespass</b>	Between 164243 and 164272	
		<b>Robbery</b>	Between 164395 and 164415	
		<b>Theft</b>	Between 164015 and 164140	
		<b>Property-Other</b>	If the ORS # does not meet one of the above criteria, but falls between 164000 and 164999	
	<b>Public Order Crimes</b>	<b>Disorderly Conduct</b>	Between 166023 and 166025	
		<b>Harassment</b>	Between 166065 and 166070	
		<b>Weapons</b>	Between 166180 and 166490	
		<b>Public Order-Other</b>	If the ORS # does not meet the above criteria, but falls between 166000 and 166999	
	<b>Controlled Substance/Alcohol Crimes</b>	<b>Control Substance/Alcohol Cannabis Regulation</b>	Between 471105 and 475999 or Between 167203 and 167300 or Between 475B316 and 475B381	
	<b>Criminal Other</b>	<b>Criminal-Other</b>	If the ORS # does not meet any of the above crime group criteria, but it is still a criminal offense.	
	<b>Non-Criminal Offense Crime Group Category</b>	<b>Alcohol/MIP</b>	ORS #'s 4714301, 4714302, 4714303	
		<b>Curfew</b>	ORS #'s 419C680	
		<b>Motor Vehicle</b>	Between 801010 and 826041	
		<b>Tobacco</b>	Between 167747 and 167785	
		<b>Non-Criminal-Other</b>	If the ORS # does not meet the above non-criminal crime group criteria, but it is still a non-criminal offense.	
	<b>Non-Criminal Dependency-Status Offenses</b>	<b>Runaway</b>	ORS #'s 419B121, 419B150	
		<b>Dependency-Status Other</b>	ORS #'s Between 419B800 and 419B929	
	<b>Most Serious Offense</b>	When a referral has multiple allegations, the most serious allegation is identified to determine the Offense Crime Group reporting category.	The most serious offense is determined by the ORS severity. If there is more than one crime with the same severity, the first offense with the highest severity is the offense that is selected.	

## Appendix B JJIS Severity Scores

(adopted Oregon Juvenile Department Directors' Association, May 18, 2000)

Crime Category	Class & Type	Severity Score
Person	Murder*	19
Person	A Felony	18
Person	B Felony	17
Person	C Felony	16
Person	U Felony	15
Property Other Criminal (Behavioral)	A Felony	14
Property Other Criminal (Behavioral)	B Felony	13
Property Other Criminal (Behavioral)	C Felony	12
Property Other Criminal (Behavioral)	U Felony	11
Person	A Misdemeanor	10
Person	B Misdemeanor	9
Person	C Misdemeanor	8
Person	U Misdemeanor	7
Property Other Criminal (currently named Behavioral)	A Misdemeanor	6
Property Other Criminal (currently named Behavioral)	B Misdemeanor	5
Property Other Criminal (currently named Behavioral)	C Misdemeanor	4
Property Other Criminal (currently named Behavioral)	U Misdemeanor	3
Non Criminal	Violation	2
	Status Offense	1

\* Aggravated Murder, Murder, Murder by Abuse, Murder in the Course of a Crime, Murder Intentional, Criminal Homicide, and Treason have the Type of Murder (instead of Felony), in order to obtain the highest severity score.

\*\* Inchoates:

Attempts and Solicitations = 1 Class lower  
Conspiracies = Same Class and Type

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