



# ELIMINATING SEXUAL ABUSE OF OREGON YOUTH IN CUSTODY

## COMPLIANCE WITH THE 2003 NATIONAL PRISON RAPE ELIMINATION ACT

### 2021 PREA COMPLIANCE STATUS REPORT

This report by the Oregon Youth Authority reaffirms the agency's commitment to meeting all requirements of the 2003 National Prison Rape Elimination Act. Included in this report are past data about reported sexual abuse incidents within the agency's close-custody facilities. Previous versions of this report included information on steps the agency has taken to reach compliance with each provision listed in the Juvenile Standards. This portion of the report has been removed as the agency began completing PREA audits in 2014. The final audit reports are posted on the agency's website in compliance with PREA Standard § 115.403.

# CERTIFICATION AND APPROVAL

I certify that the information contained in this report is accurate and complete.

Approved by:



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Joe O'Leary, Director  
Oregon Youth Authority

Date: 12/23/2022

2021 PREA Compliance Status Report prepared by: Alisha Goodwin, OYA Agency PREA Coordinator

**2021 PREA COMPLIANCE STATUS REPORT**  
**Annual Report**  
**Oregon Youth Authority**

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# HISTORY

In 2003, Congress voted unanimously to pass the Prison Rape Elimination Act (PREA) and create the National Prison Rape Elimination Commission.

Final PREA rules took effect in August 2012 for the prevention, detection, and response to sexual abuse in confinement facilities. These rules set national standards for four categories of facilities: adult prisons and jails, lockups, community confinement facilities, and juvenile facilities. Adherence to the standards assists in protecting residents in all such facilities at the federal, state, and local levels. Oregon Youth Authority (OYA) continues to take steps to ensure compliance with all PREA standards for its juvenile facilities, including contracting with individuals certified by the U.S. Department of Justice to conduct PREA audits of its facilities.

**The Oregon Youth Authority's mission is to protect the public and reduce crime by holding youth accountable and providing opportunities for reformation in safe environments.**

# AGENCY-WIDE STATISTICS

This table shows the number of reports of sexual abuse incidents received by OYA during the past 15 years and the number of substantiated reports. The agency made efforts to enhance the investigative process beginning in 2008, which impacted the number of substantiated incidents compared with the number reported<sup>1</sup>. The Professional Standards Office and Human Resources Office ensure all cases receive due process. Although not required by the PREA standards, OYA began reporting on incidents of youth-to-youth sexual harassment in 2014.

Reports of sexual abuse within OYA facilities										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All*	Sub**	All	Sub	All	Sub	All	Sub	All	Sub
2007	4	2	9	7	4	1	6	0		
2008	9	4	28	16	17	3	5	3		
2009	6	4	19	13	2	1	2	2		
2010	3	1	20	7	16	1	10	2		
2011	10	3	24	10	15	1	11	1		
2012	3	2	18	9	9	1	12	6		
2013	3	2	13	9	6	1	3	3		
2014	6	3	15	10	10	1	2	0	8	7
2015	4	2	15	5	8	1	1	0	17	13
2016	6	2	26	15	10	1	1	1	42	27
2017	4	1	19	12	6	1	5	2	20	12
2018	8	3	17	11	9	0	4	2	20	12
2019	2	1	16	11	6	1	0	0	11	10
2020	0	0	17	16	1	0	1	0	4	3
2021	3	2	25	19	8	0	0	0	6	6

\*All = All allegations

\*\*Sub = Substantiated; allegations that were investigated and determined to have occurred

<sup>1</sup> Note: Some investigations may be ongoing beyond the year in which they are reported. The number of substantiated cases for facilities may be slightly higher once all cases from the reporting year are closed.

# AGENCY COMPLIANCE STATUS

OYA operates five close-custody youth correctional facilities and four close-custody youth transitional facilities throughout Oregon.

## **Correctional facilities:**

- Eastern Oregon Youth Correctional Facility
- MacLaren Youth Correctional Facility
- Oak Creek Youth Correctional Facility
- Rogue Valley Youth Correctional Facility
- Tillamook Youth Correctional Facility

## **Transitional facilities:**

- Camp Florence Youth Transitional Facility
- Camp Riverbend Youth Transitional Facility
- Camp Tillamook Youth Transitional Facility
- Young Women's Transition Program

OYA facilities serve youth between the ages of 12 and 25 who committed crimes before they turned 18 and sentenced before age 20. Youth include those committed to OYA's legal and physical custody by county juvenile courts, as well as youth committed to the Department of Corrections by adult courts. Youth may remain in OYA's physical custody up to age 25.

Transition programs provide a bridge from the secure facilities to a community placement. They provide youth the opportunity to continue treatment, attend school, and build vocational skills. Youth work on community service projects, supervised work crews, and town jobs to instill a work ethic, accountability, and responsibility through payment of restitution to both victims and the community.

The following report contains the PREA compliance status for each OYA facility and facility-specific data regarding allegations of sexual abuse. The data includes incidents of youth-to-youth non-consensual sexual acts, youth-to-youth abusive sexual contact, staff-to-youth sexual misconduct, staff-to-youth sexual harassment, and — beginning in 2014 — youth-to-youth sexual harassment.

## **AGENCY ACCOMPLISHMENTS 2021**

Calendar year 2021 was challenging for the Oregon Youth Authority (OYA). A national emergency was declared in March 13, 2020 due to Covid-19. During this time and through

2021, OYA modified operations in accordance with guidance provided by the Centers for Disease Control and Prevention (CDC). The following progress was made in 2021 to reduce sexual abuse, increase sexual safety, and meet federal PREA standards:

- Conducted six PREA site audits. The three that were cancelled in 2020 due to COVID were completed in June of 2021, including:
  1. Tillamook YCF
  2. Rogue Valley YCF
  3. Eastern Oregon YCF
  4. Camp Tillamook
  5. Camp Florence
  6. Camp Riverbend
  
- OYA received funding for the two grants it applied for in 2020. Using the funding the following was accomplished in 2021:
  - Updated PREA posters to include more diversity representation of OYA youth
  - Translated PREA educational information into Spanish
  - Updated the Hotline information with tree choice options (i.e. English and Spanish)
  - Developed and posted a Request for Proposal (RFP) for a new sexual safety video for youth
  - Ordered 3 new video servers for Oak Creek YCF to extend video preservation from 30 days to 100+ days
  
- Provided Virtual PREA training for all employees
  
- Created a new online assessment tool for obtaining information from residents to determine sexual vulnerability and sexual aggressive behaviors (called VSAB)
  - Trained all Qualified Mental Health Professions (QMHPs) on how to use the assessment tool
  
- Made enhancements in OYA's Juvenile Justice Information System (JJIS):
  - Added a PREA category in notes to track retaliation monitoring and VSAB decisions
  - Added a staffing deviation drop down so to better track staff deviations
  
- Conducted monthly meetings with PREA Compliance Managers (PCMs) and Sexual Assault Rapid Response Coordinators (SARRCs)
  
- Recommended the Governor's office provide an assurance of the agencies under the state's executive control (Department of Corrections and OYA) commitment to comply with PREA standards





# MacLaren Youth Correctional Facility (MYCF)

MYCF is a 271-bed secure facility for male residents located in Woodburn, Oregon. It was established in 1891. MYCF serves newly committed youth, youth who have returned on parole violations, and the majority of older Department of Corrections (DOC) youth. MYCF serves emotionally reactive, mentally ill youth and long-term residents. The facility provides an array of services to meet the needs of the youth, including education, vocational services, and certified drug and alcohol programming. The resident's average length of stay is nine (9) months and can be extended if necessary. Most residents are between 14 and 25 years old.

In 2021, the West Cottage Living Units (Dunes and Crater) began Major renovations of entire living units. A total of 65 new cameras were installed, and 67 additional cameras were replaced throughout the facility.

Reports of sexual abuse within MacLaren Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	6	2	10	5	5	0	5	0		
2012	0	-	4	1	1	0	3	1		
2013	1	0	5	3	1	0	1	1		
2014	1	0	2	2	2	1	0	-	2	1
2015	1	1	1	1	1	0	1	0	4	2
2016	2	2	7	3	3	0	0	-	14	6
2017	3	0	3	1	3	1	2	1	10	5
2018	4	0	10	6	5	0	1	0	16	8
2019	2	1	5	2	3	0	0	0	8	7
2020	0	0	12	12	1	0	0	0	1	1
2021	1	0	22	17	8	0	0	0	4	4

# Oak Creek Youth Correctional Facility (OCYCF)

OCYCF is a 50-bed secure facility for female residents located in Albany, Oregon. The facility was opened in 2008 and is a single-story building centered around a courtyard. The facility was specifically dedicated for females. This program is the sole facility in OYA that engages in the functions of intake, long term care, mental health, behavior management, and transition as an ongoing practice for females. The resident's average length of stay is six (6) to nine (9) months and can be extended if necessary. Most residents are between 13 and 25 years old.

In 2021, the Medical and Dental office renovation and expansions began. A total of 6 new cameras were installed throughout the facility.

Reports of sexual abuse within Oak Creek Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	0	-	5	2	7	1	2	0		
2012	0	-	4	1	2	0	5	2		
2013	0	-	3	2	1	0	0	-		
2014	0	-	1	1	2	0	0	-	0	-
2015	0	-	2	0	3	1	0	-	0	-
2016	0	-	6	4	5	1	1	1	1	1
2017	1	0	4	4	1	0	1	0	0	0
2018	0	0	2	2	1	0	1	0	0	0
2019	0	0	4	3	0	0	0	0	0	0
2020	0	0	0	0	0	0	1	0	0	0
2021	0	0	1	1	0	0	0	0	0	0

# Rogue Valley Youth Correctional Facility (RVYCF)

RVYCF is a 100-bed secure facility for male residents located in Grants Pass, Oregon. The facility is a single-story building centered around a courtyard. The program provides support for residents to gain the necessary skills to change their lives. Residents engage in restorative justice practices to take accountability and repair harm. The goal is to empower residents to effectively manage their relationships and to positively contribute to their communities. The resident’s average length of stay is nine (9) months and can be extended if necessary. Most residents are between 14 and 25 years old.

In 2021, a remodel began on Living Unit D. The upgrades will include a mini-dorm configuration, access to the outdoors, and on-unit counseling for male youth. A total of 13 new cameras were installed throughout the facility.

Reports of sexual abuse within Rogue Valley Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	2	0	1	0	1	0	0	-		
2012	0	-	4	3	3	1	0	-		
2013	0	-	1	1	1	0	0	-		
2014	1	0	1	0	0	-	0	-	1	1
2015	1	0	3	0	1	0	0	-	5	5
2016	0	-	3	2	1	0	0	-	8	6
2017	0	-	1	1	1	0	0	-	6	4
2018	1	1	1	1	3	0	0	0	1	1
2019	0	0	2	2	1	0	0	0	0	0
2020	0	0	0	0	0	0	0	0	0	0
2021	0	0	1	1	0	0	0	0	0	0

# Tillamook Youth Correctional Facility (TYCF)

TYCF is a 50-bed correctional facility with specialized services for youth that have a sexual offense history. Located a few miles outside of Tillamook, Oregon, its goal is to assist each youth to successfully address their specific education and treatment needs in an age-appropriate manner, as determined by their multi-disciplinary team, which meets quarterly and includes the youth and approved family members. The resident's average length of stay is nine (9) months and can be extended if necessary. The average age of the residents is between 14 and 25 years old.

Reports of sexual abuse within Tillamook Youth Correctional Facility										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011	1	1	0	-	0	-	0	-		
2012	0	-	1	1	0	-	0	-		
2013	0	-	1	0	0	-	0	-		
2014	2	2	0	-	0	-	0	-	0	-
2015	1	0	2	2	0	-	0	-	0	-
2016	1	0	2	1	0	-	0	-	0	-
2017	0	-	4	3	0	-	0	-	0	-
2018	0	0	2	1	0	0	1	1	3	3
2019	0	0	2	1	0	0	0	0	3	3
2020	0	0	2	2	0	0	0	0	0	0
2021	1	1	0	0	1	0	0	0	2	2







# Young Women’s Transition Program (YWTP)<sup>2</sup>

After being run for several years as a pilot program funded by the agency, YWTP was provided permanent funding by the Oregon Legislature in July of 2017 as an independent program. Residents’ average length of stay at the 14-bed program is four (4) to six (6) months; however, the length of stay can be extended based on a particular youth’s need (e.g. completion of college courses/vocation training or transition plan). The average age of residents is between 16 and 19 years old.

Reports of sexual abuse within Young Woman’s Transition Program										
Year	Youth-to-youth non-consensual sexual acts		Youth-to-youth abusive sexual contacts		Staff-to-youth sexual misconduct		Staff-to-youth sexual harassment		Youth-to-youth sexual harassment	
	All	Sub	All	Sub	All	Sub	All	Sub	All	Sub
2011										
2012										
2013										
2014										
2015										
2016										
2017	0	0	0	0	0	0	0	0	0	0
2018	1	1	1	0	0	0	1	1	0	0
2019	0	0	1	1	0	0	0	0	0	0
2020	0	0	0	0	0	0	1	0	0	0
2021	1	1	0	0	0	0	0	0	0	0

<sup>2</sup> In November 2022, YWTP formally changed to Jackie Winter’s Transition Facility. Name left at YWTP in this report as that was the name during the 2021 reporting period.



# DEFINITIONS

## Youth-on-Youth Sexual Abuse

### NON-CONSENSUAL SEXUAL ACTS

Sexual contact of any person without his or her consent, or of a person who is unable to consent or refuse:

AND

- Sexual contact between the penis and the vulva or the penis and the anus including penetration, however slight;

OR

- Contact between the mouth and the penis, vulva, or anus;

OR

- Penetration of the anal or genital opening of another person, however slight, by hand, finger, object, or other instrument.

### ABUSIVE SEXUAL CONTACT

Sexual contact of any person without his or her consent, or of a person who is unable to consent or refuse;

AND

- Intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks of any person.
- EXCLUDES incidents in which the contact was incidental to a physical altercation.

### SEXUAL HARASSMENT

Repeated and unwelcome sexual advances, requests for sexual favors, or verbal comments, gestures, or actions of a derogatory or offensive sexual nature by one youth directed toward another.

## Staff-on-Youth Sexual Abuse

### STAFF SEXUAL MISCONDUCT

Any behavior or act of a sexual nature directed toward a youth by an employee, volunteer, contractor, official visitor, or other agency representative (excludes family, friend or other visitors).

Sexual relationships of a romantic nature between staff and youth are included in this definition. Consensual or non-consensual acts include:

- Intentional touching, either by direct contact or through clothing, of the genitalia, anus,

groin, breast, inner thigh, or buttocks that is unrelated to official duties or with the intent to abuse, arouse, or gratify sexual desire;

OR

- Completed, attempted, threatened, or requested sexual acts;

OR

- Occurrences of indecent exposure, invasion of privacy, or staff voyeurism for reasons unrelated to official duties or for sexual gratifications.

### **STAFF SEXUAL HARASSMENT**

Repeated and unwelcome sexual advances, requests for sexual favors, or verbal comments, gestures, or actions of a derogatory or offensive sexual nature to a youth by an employee, volunteer, contractor, official visitor, or other agency representative (excludes family, friends, or other visitors). Includes:

- Demeaning references to gender; or other sexually suggestive or derogatory comments about body or clothing;

OR

- Repeated profane or obscene language or gestures.



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