

National Historic The Preservation Act

April 17, 2024









- Section 106 Overview
- 3 What is a Programmatic Agreement and how will it work?



2

OWEB's Restoration and TA grant offerings



One Grantee's Approach

Pacific Coastal Salmon Recovery Fund (PCSRF)





Supplement State and Tribal programs for salmon restoration by allocating Federal funding to projects and activities that **provide demonstrable and measurable benefits to Pacific anadromous salmonids and their habitat.**

- Populations that are listed as threatened or endangered, or identified by a State as at-risk to be listed
- Non-listed populations necessary for exercise of Tribal treaty fishing rights or native subsistence
- Conservation of habitat

Eligible Applicants

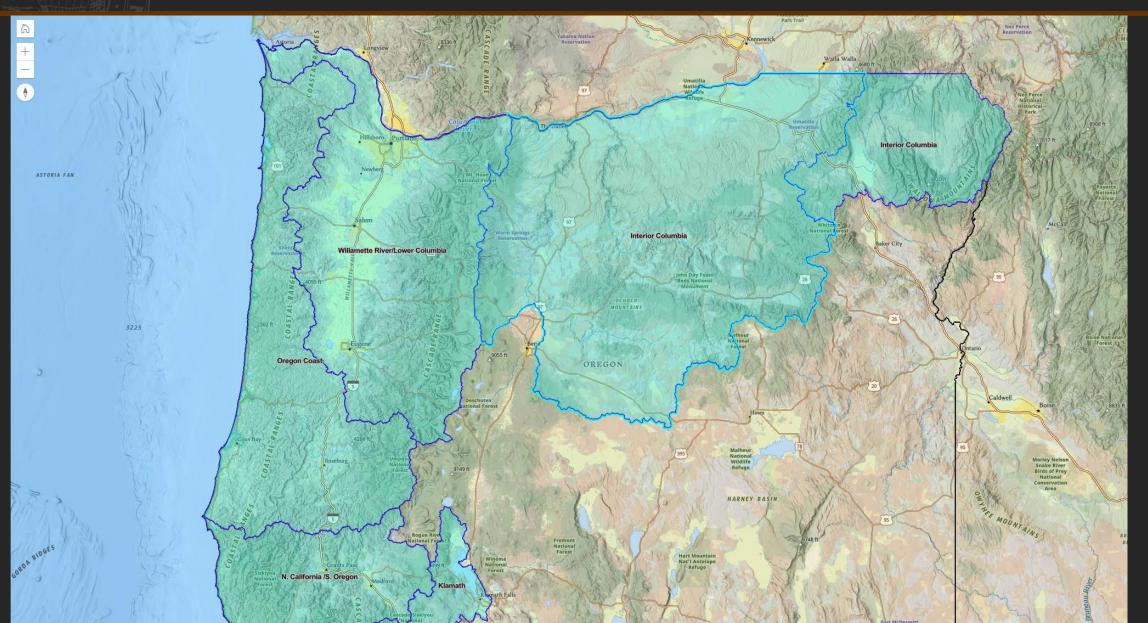


- Alaska
- Washington
- Oregon
- Idaho
- California
- Nevada
- Federally Recognized Tribes



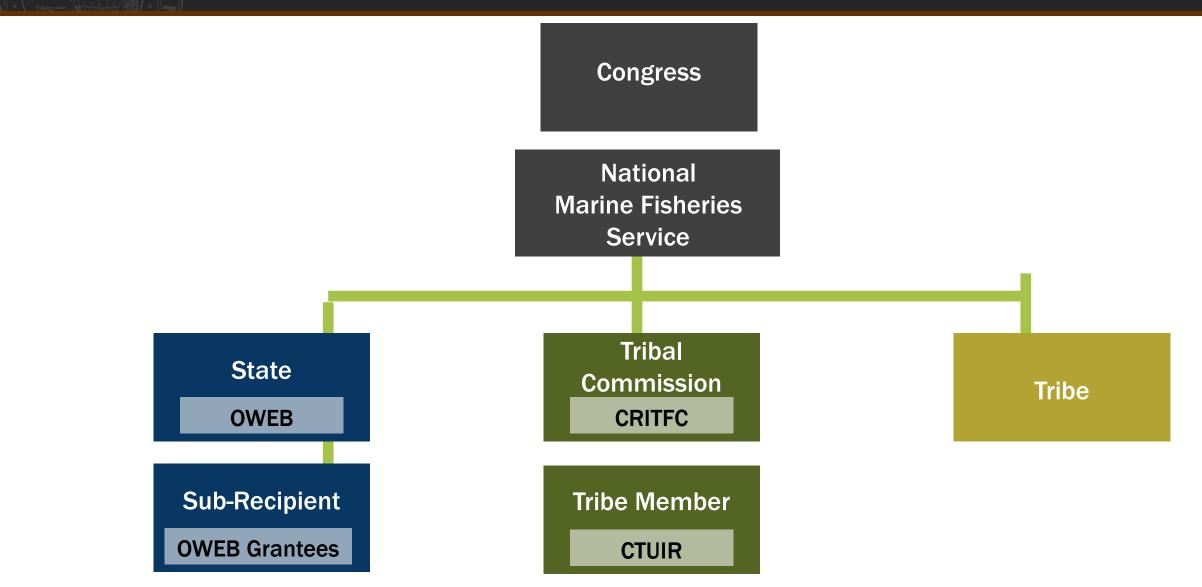
Recovery Domains Map





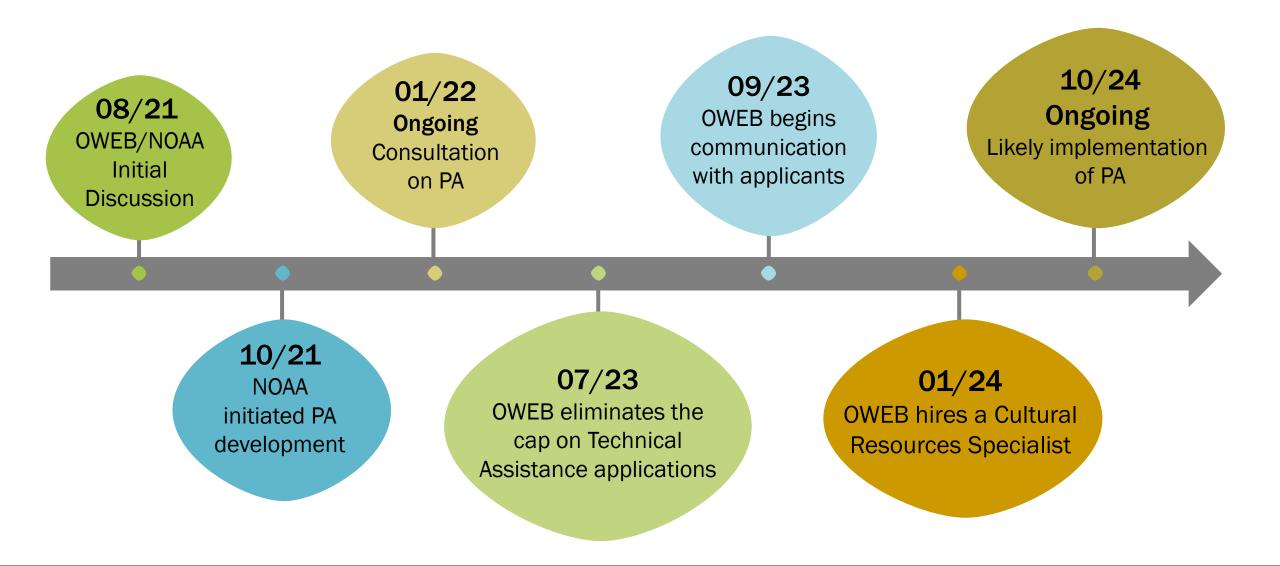
Distribution of PCSRF Funds













Why a Programmatic Agreement?

800.14(b)(1) Thresholds

- When effects on Historic Properties are similar and repetitive or are multi-state or regional in scope
- When effects on historic properties cannot be fully determined prior to the approval of an undertaking
- When non-federal parties are delegated major decision-making responsibilities
- (2 C.F.R. Part 200.331-333 & DOC Financial Assistance Terms & Conditions)

Benefits

- Standardized Forms
- Avoids Duplicative Review for Parallel Undertakings
- Create Efficiencies for No Effect Projects
- Less Paperwork
- Upfront involvement





Section 106 of the National Historic Preservation Act requires **Federal agencies to take into account the effects of their undertaking on historic properties** and afford the Council a reasonable opportunity to comment on such undertakings (36 CFR 800.1(a)).

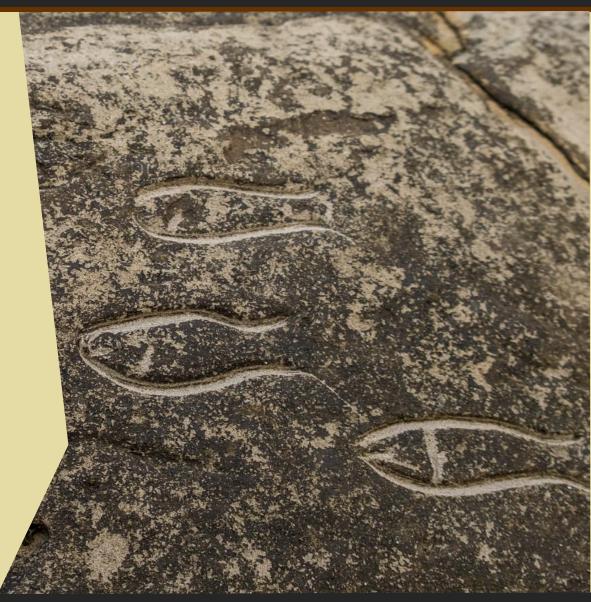


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What is an <u>undertaking</u> subject to Section 106?

- Funding
- Permit
- License
- Approval





HISTORIC PROPERTY means any prehistoric or historic district, site, building, structure, or object included in, or eligible for inclusion in, the *National Register of Historic Places*.



Building

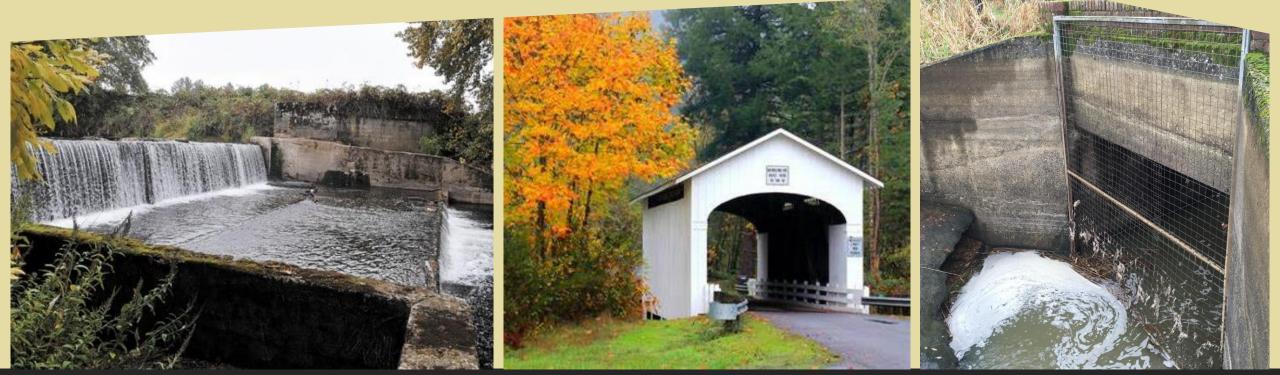
A building created principally to shelter any form of human activity.





Structure

The term "structure" is used to distinguish from buildings. Structures are functional constructions made usually for purposes other than creating human shelter.





Object

Includes those constructions that are primarily artistic in nature or are relatively small in scale and simply constructed. Although it may be, by nature or design, movable, an object is associated with a specific setting or environment.





Site

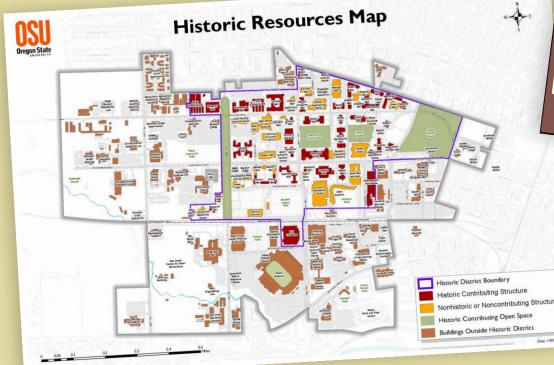
The location of a significant event, a prehistoric or historic occupation or activity, or a building or structure, whether standing, ruined, or vanished, where the location possesses historic, cultural, or archaeological value.

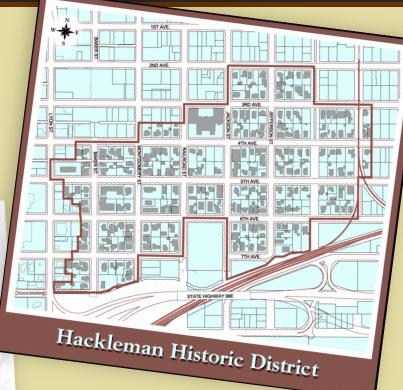




District

A district possesses a significant concentration, linkages, or continuity of sites, buildings, structures, or objects united historically or aesthetically by plan or physical development.





Implementation





What types of projects are impacted



Projects that are **funded (regardless of when the application was submitted)** after the Programatic Agreement goes into effect, likely October 2024.



Projects that are funded with **PCSRF funds**.



Projects that are eligible for PCSRF but funded with Lottery and OWEB uses to meet its match requirement for the PCSRF grant.

Implementation



How Do I Know if My Project is Impacted

- 1. Does the proposed project fall within the recovery domain boundary?
- 2. Are the activities proposed in the application on either
 - Screened exemption list or
 - **Require full** section 106 review list

If you answered YES to 1 and 2, then your project MAY be impacted

Project Types





EXEMPT from Section 106 Review

 Activities with very minimal to no potential to cause effects to historic properties.

SCREENED for Exemptions from Section 106 Review

 Activities with variable potential to affect historic properties, and therefore will be subject to a screening process prior to their being excluded from further Section 106 review



REQUIRE FULL Section 106 Review

• Activities with potential to affect historic properties and will require a full project review and consultation.

Example EXEMPT Activities





Instream Flow

- Water flow gages, water leases/ purchases
- Maintaining adequate flow or reducing flow



Salmonid Restoration Planning and Assessments

- Restoration Planning and Coordination
- Habitat Assessment/Inventory
- Design work for restoration projects



Site Maintenance

 Irrigating or replanting trees that failed to survive, using only existing infrastructure, hand tools or other non-destructive methods.



Example Activities Require FULL Section 106 Review





Upland Habitat and Sediment

- Slope stabilization
- Upland vegetation management.



Estuarine/Nearshore

- Channel modification
- Dike or berm modification/ removal
- Tide gate alteration/removal
- Estuarine culvert modification/ removal
- Slope regrading
- New estuarine creation



Instream Habitat

Channel reconfiguration and connectivity

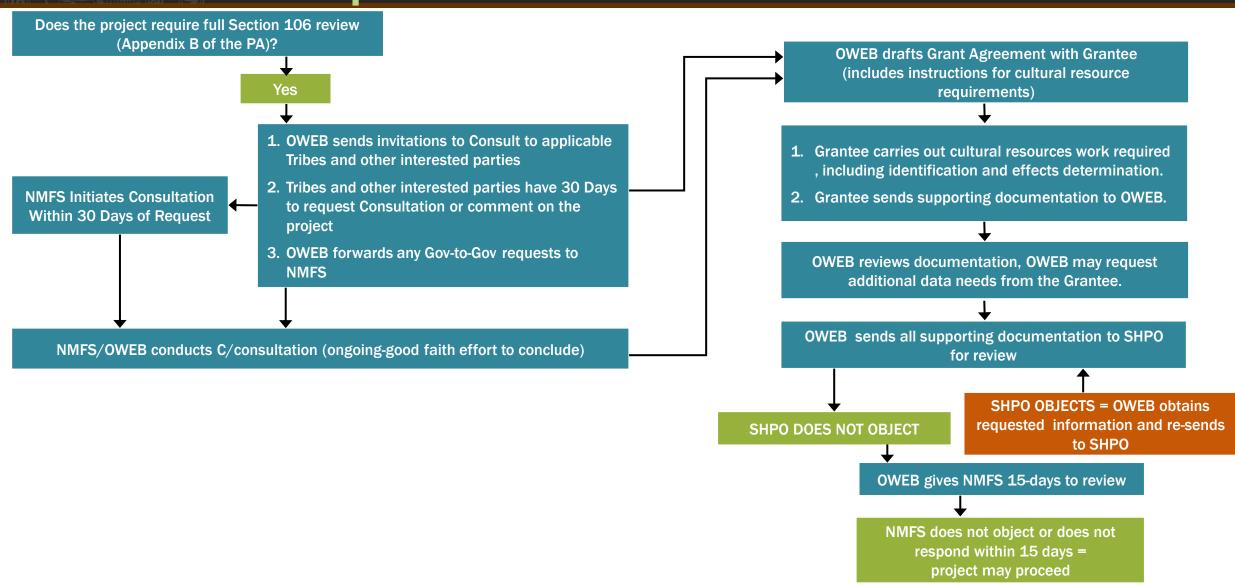


Fish Passage Improvements

- Removal or alteration of fish passage blockages
- Culvert installation or improvement at road-stream crossing
- Bridge installation or improvement at road-stream crossing
- Rocked ford-road stream crossing

Review Process for OWEB-funded Projects that Require FULL Section 106 Review





Example Activities SCREENED from Exemptions Subject to Tiered Review Process



Fish Passage Improvements

Road stream crossing removal

Instream Flow

• Irrigation practice improvement

Instream Habitat

- Plant removal/control
- Channel structure placement
- Streambank stabilization
- Spawning gravel placement

Riparian Habitat

- Riparian planting
- Fencing and exclusion
- Water gap development
- Conservation grazing management
- Plant removal/control

Upland Habitat and Sediment

- Road drainage system improvements and reconstruction
- Erosion control structures installed
- Planting for erosion and sediment control
- Agriculture management
- Livestock management
- Wetland improvement

Water Quality

- Refuse/debris removal
- Sewage Clean-up
- Toxin Reduction
- Livestock manure management
- Stormwater/Wastewater

Wetland

- Planting
- Plant removal/control
- Improvement/ Restoration
- Artificial wetland creation

Estuarine/Nearshore

- Removal of existing fill material
- Fill placement
- Plant removal/control
- Beach nourishment
- Contaminant removal/remediation
- Debris removal
- Overwater structure removal/modification
- Planting
- Exclusion devices



Tiered Review Process



The review process is still in development

How to Prepare





- Consider submitting a Technical Assistance application to OWEB to complete cultural resource work during the design phase of the project.
- If the project may be impacted budget accordingly in the technical assistance and restoration applications.



2

Allow for more time during project design and implementation to complete any required cultural resource work.



Connecting Project Outcomes to Statutory Requirements



Article XV (4b) Constitution & ORS 541.956: Moneys shall be used only to...



Acquire from willing owners interests in land or water that will protect or restore fish & wildlife habitat



Carry out projects to protect or restore fish & wildlife habitat



Carry out projects to protect or restore natural watershed functions to improve water quality or stream flows

Activities Necessary for Projects



Technical Assistance



Engagement/Outreach



Monitoring

Applications Are Scopes Of Work





Evaluation Criteria



lead to opportunities for

watershed restoration?

RESTORATION Will project be implemented using a Does the project address limiting factors or Does the application clearly state the clearly defined methods appropriate for watershed issues by treating the causes rather than project objectives & provide information **Evaluation Criteria** addressing the problem? the symptoms of disturbance? about how those objectives will be met? OAR 695-010-0060 Were alternatives to address the identified problem Is the project ready to be implemented? All projects must meet identified & evaluated? the following: Proposal Does the application provide an overall How are watershed benefits adequately quantified in Clarity Will the project provide budget that reflects expected & quantified the application? public benefit by watershed health benefit? How are changing climate conditions incorporated & supporting improved how will project contribute to durable adaptation & Does the budget reflect necessary costs & Cost water quality, habitat, Technical resilience for ecosystems? reasonable rates for direct costs? &/or ecosystem Effectiveness Soundness How has consideration of greenhouse gas functions? **SWEET** emissions or long-term carbon sequestration or Does the applicant have capacity for SPOT: • Does the project storage informed project? successful long-term stewardship & demonstrate sound Likelihood maintenance of the project? How were likely impacts to the site & adjacent watershed for success properties during & after project implementation management Does the applicant have a proven track considered? principles? record managing projects, completing Watershed Capacity What specific action(s) will be implemented that are Are project methods projects as proposed & reporting? of Applicant Context within an explicit geography prioritized in a adapted to the project Will appropriate partners be engaged in the watershed restoration plan? location? project? How will the project promote How does the project address How does the project fit • Will professionally How did/will engagement with local watershed function & ecosystem public awareness that may within the context of past & accepted restoration communities disproportionately impacted by

processes, including water quality &

the life stages of fish & wildlife?

planned future restoration

efforts in the watershed?

approaches be followed?

climate change inform project?

Evaluation Criteria



TECHNICAL ASSISTANCE

Evaluation Criteria OAR 695-030-0045

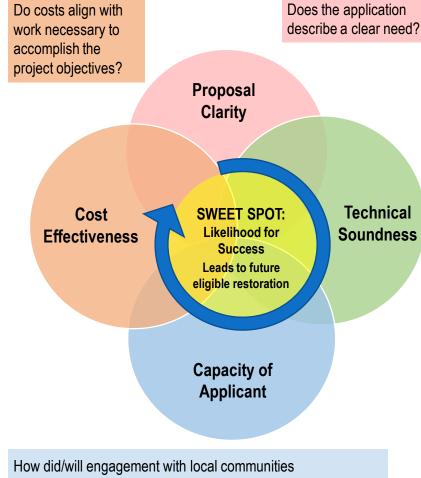
<u>Technical Design & Engineering</u> = project feasibility reports, designs, or engineering materials that directly lead to site-specific restoration or acquisition projects within a specified timeframe.

Resource Assessment & Planning = information about existing water quality or habitat conditions and processes at an identified scale, and relates those conditions and processes to actions that will directly lead to desired future conditions within a specified timeframe.

Does applicant have the organizational capacity to implement the proposed project?

Are staff or consultants qualified to accomplish the proposed activities?

Are appropriate audiences engaged in the project?



disproportionately impacted by climate change inform project?

		Technical Design & Engineering
?		How does the project address limiting factors in existing conservation or recove
		plans?
		• Was an alternative analysis completed that demonstrates a range of options were considered?
		Will appropriate data be collected to inform designs?
		• Will professionally accepted technical or engineering approaches will be used?
	 How are changing climate conditions incorporated & how will project contribute to durable adaptation & resilience for ecosystems? 	
;		 How has consideration of greenhouse gas emissions or long-term carbon sequestration or storage informed project?
•		Resource Assessment & Planning

- Is the project scope & scale feasible? Have the partners demonstrated the ability for collaborative work at this scale?
- Is the process by which data will be managed & shared with partners appropriate?
- · Will professionally accepted methods & parameters will be used?
- How are changing climate conditions incorporated & how will project contribute to durable adaptation & resilience for ecosystems?
- How has consideration of greenhouse gas emissions or long-term carbon sequestration or storage informed project?

Technical Assistance Application Tips



Problem

- What is the target habitat?
- What is the target watershed ecosystem function?
- Example: Fish Passage & Cold-Water Refugia

Solution

- Goal: Develop design to address fish passage barriers & restore fish access to 7 miles of cold water refugia
- Action: Hire a qualified archeology firm to conduct the cultural resources review and survey of the project area

Wrap Up

- Anticipated fish & wildlife habitat, &/or water quality or quantity benefits that will result from future restoration or acquisition project(s)
- Example: Addressing fish passage barriers will protect migration corridors needed for fish to access 7 miles of cold water refugia

One Grantee's Approach





Norie Wright, Gilliam SWCD

Next Steps





OWEB

- Continue to consult with NOAA until the Programmatic Agreement is finalized.
- Begin Outreach to Tribes.
- **Develop tools and resources** to help applicants navigate new requirements.

Applicants

Begin designing projects with future requirements in mind including both timelines and budgets.



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