

2019 Western Oregon Operating Plan
Executive Summary of Changes

I. PURPOSE

- No changes

II. RECITALS

- Oregon Department of Forestry (ODF), Coos Forest Protective Association, and Douglas Forest Protective Association are now referred to as the State, previously referred to as the Protecting Agencies. This change is consistent throughout the document.
- Removed all language regarding both Protecting Agency and Jurisdictional Agency responsibilities from this section.

III. INTERAGENCY COOPERATION

- Aircraft language was updated and condensed to be consistent with BLM policy. The previous statement “Protecting Agencies may use aircraft that have not been identified as “Approved Cooperator Aircraft” on federal lands when and where the ODF or Associations is the Protecting Agency...” has been replaced with, “Non-federally approved aircraft are not authorized to conduct initial attack on BLM lands...” “Non-federally approved aircraft are considered non-reimbursable on BLM jurisdiction” remains unchanged.
- B. Dispatching is now located under the V. Operations on page 5.
- Training, Communication Systems, and Fire Weather Systems was moved from VI. Use and Reimbursement of Interagency Fire Resources, page 10 to this section. VI. Use and Reimbursement of Interagency Fire Resources was deleted.

IV. PREPAREDNESS AND INITIAL RESPONSE

- The BLM Delegation of Authority language under A. Protection Planning was updated to be consistent with BLM policy.
- B. Protection Areas and Boundaries: The descriptive boundary language was removed from the operating plan and placed in Exhibit D and will be updated annually.
- E. Regulated Use/Fire Prevention Orders – This language was updated from Public Use Restrictions to align with all agencies.
- Updated language regarding BLM District Managers responsibilities. “The respective BLM District Manager will initiate and rescind fire prevention orders that close entry to, or restrict uses of, designated public lands (BLM administered), pursuant to 43 CFR 9912 – Wildfire Prevention.”
- Deleted, G. Prescribed Fire and Fuels Management and H. Smoke Management.
- Updated language under H. Industrial Fire Precaution Levels (IFPL) to reflect that “All waivers for activities affected by the IFPL on BLM administered lands are the sole responsibility of the BLM. Unless agreed otherwise.”

V. OPERATIONS

- A. Fire Notification and Reporting – Added reporting to this section and updated the bullet list to read:
 - Notification to the BLM will be made by the State within 30 minutes of fire discovery, for all fires on or near BLM lands.
 - The State will notify the BLM when extra fire costs to the BLM may occur.
 - The State will send BLM fire reports (Exhibit “F”) to the local BLM District within 10 days of a fire being declared out.
 - The State will declare all fires out within 10 days from the third and final check, unless agreed otherwise.
 - All fires larger than 10 acres shall have a shapefile identifying ignition point and fire perimeter submitted to the respective BLM District.
- B. Dispatching – Moved under V. Operations from III. Interagency Cooperation. Clarified that the State will be doing the dispatching for Initial Attack as agreed to.
- Updated the language regarding incident and financial codes to read “The State and BLM will assign an incident and financial code for each incident. The incident code is based on the jurisdiction at the point of origin and will reflect that unit’s identifier for reporting purposes. Through these codes the State will track all resources and financial expenditures for each incident. It is mutually understood that both BLM and the State will have separate incident numbers. However, the incident name created by the agencies must be the same.”
- Under Incident Status Summary (ICS 209) added language regarding incident codes for reporting purposes, “Incidents where the point of origin resides on BLM jurisdiction, the incident code submitted will reflect that BLM unit’s identifier.”
- C. Response to Wildland Fire – Added language regarding Extended Attack.

Extended Attack: An incident that exceeds the capability of the initial attack resources and/or organization to successfully manage the incident to conclusion. Below is a list of triggers that are examples of when this has occurred:

- Incident being managed at the type 3 complexity,
- Incident being managed at the type 4 complexity that is expected to last more than three full operational periods,
- Discussing ordering an IMT at the type 3, 2, or 1 levels,
- Fire progression has not been stopped during the first full operational period,
- Extended Attack/Incident Management Teams (IMT) was moved from the Dispatching section.
- Updated language regarding Wildfire Risk and Complexity Assessment (RCA) to read “Should a fire exceed the capability of initial attack resources and/or organization on

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BLM administered lands, a Wildfire Fire Risk and Complexity Assessment (RCA) will be completed by the BLM.”

- H. Fire Investigation/Trespass – Added language, “All suspected human caused fires starting or burning onto BLM managed lands will have a Wildland Fire Investigator ordered to investigate the fire, and the investigator will prepare a written fire investigation report. The State and/or BLM may furnish a qualified investigator. If the State furnishes the investigator, the State will transmit the fire report (cause and determination) to the BLM within 10 business days after completion of the fire investigation report.”
- Deleted, “Investigator trainees will work with a qualified Investigator until qualifications have been accomplished. Specific agency references to use for guidance in cases of trespass fire on BLM lands are found in the Wildfire Cause and Determination Handbook, PMS 412-1 and the BLM Fire Trespass Handbook H-923-1.”
- J. Wildfire Suppression Activity Damage and Repair – Updated language, “Suppression repair is the responsibility of the protecting agency, unless decided otherwise. Immediate suppression repair actions to prevent further land degradation, resource loss, or to ensure safety will be carried out as part of the incident. All expenses that exceed the State’s preparedness/initial response activities costs (emergency fire suppression costs), as described previously, are considered reimbursable. The BLM will be consulted prior to initiating any suppression repair. Post-incident suppression repair actions on BLM lands will be specified in a suppression repair plan approved by BLM Agency Administrator.”
- Deleted K. Burned Area Rehabilitation from previous.
- Added K. Incident/Accident Notifications:

“As soon as an incident/accident on BLM administered lands has been verified, the respective BLM District Manager or designee will be notified.”

“For reporting purposes, an incident is an unplanned event involving property, employees, volunteers, contractors, emergency firefighters, the public or the environment that could have resulted in an injury, illness, or material loss, but did not. If there is injury, illness or loss of property, the incident is reported as an accident (DOI 485 DM 7).”

- Added L. Serious Accident investigations: “Many reviews and investigations involve cooperation between Federal, State, County, and Municipal Agencies. To comply with each agency’s authorities, policies, and responsibilities, a multiagency review or investigation may be necessary. A multiagency Delegation of Authority should be provided to outline roles, responsibilities, and expected deliverables. For all incidents/accidents that occur on BLM lands, BLM will investigate according to the requirements stated in chapter 18, of the current year Interagency Standards for Fire and Fire Aviation Operations.”

VI. BILLING PROCEDURES

- Deleted VI. Use and Reimbursement of Interagency Fire Resources from previous.
- Added language “The State and BLM will coordinate billing procedures, timing and contents. The intent is to improve billing efficiency and reduce the number of transactions. The State will provide an estimate, prior to the end of September of each year, of any reimbursable emergency fire suppression costs that they intend to make for that previous twelve-month period. Absent a written extension of time granted by the reimbursing agency, the State will transmit the final itemized bill to the BLM within 120 days of the end of the quarterly time period and/or suppression action for all fires covered by the bill. “

“In compliance with 48 CFR 52.232-25 Prompt payment, the BLM will make payment within 30 days, after the date of receipt of a proper invoice has been determined, unless the BLM and the State mutually agree to a delay.”

- A. Preparedness and Initial Response Billing section was completely edited for clarity and condensed into exhibits. Invoicing processing was updated “All parties agree that ODF will be the fiscal agent for both DFPA and CFPA as it relates to preparedness and initial response billing. All invoices for preparedness and initial response billing will come directly from ODF to the BLM Oregon State office, unless otherwise directed.”
- Changed B. Suppression Billing to B. Emergency fire suppression costs/Suppression Billing. This section was also completely edited for clarity and split by BLM jurisdiction incident and multi-jurisdiction incident. Invoicing processing was updated “All parties agree that emergency fire suppression costs will be consolidated into one invoice (per fire) from the State and sent to the appropriate local BLM District office, unless otherwise directed.

VII. GENERAL PROVISIONS

- B. ODF District Budget Summaries – Language updated “The approved State District Budget summaries are described in Exhibit “M”. This exhibit will be updated annually prior to July 1 for that year’s operating period. Prior to May 1 annually, a draft budget summary will be provided to the BLM for review.”
- C. Modification – Added language “Annual or reoccurring updates to the Exhibits are not considered modifications.”
- E. Duration of Operation Plan – Remains effective from July 1, 2019 – June 30, 2024.

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Key Dates

Annually	The BLM District Managers will provide a written Delegation of Authority and expectations, Exhibit C.
February 1	Operating Plan is reviewed annually, revised as needed, and documented on Exhibit N.
February 1	The BLM and State to discuss previous year's Fire Mobilization Plan and any needed revisions for the upcoming year.
May 1	The State to provide BLM a list of weather key stations, Exhibit A
May 1	The BLM and State to review and approve response plans.
May 1	The BLM and State to review and approve Fire Mobilization Plans/Staffing Guides.
May 1	Each BLM District will identify to all parties of this operating plan areas on BLM lands which are known to require special fire management measures and describe the measures to be taken. Maps (in a digital format if available) and digital information will be provided to the State.
May 1	The State to provide a draft district budget summary for the BLM to review.
July 1	The State to provide an updated Exhibit M – ODF District Budget Summaries.
December 1	The BLM to provide an updated Exhibit D – Protection Area Boundaries

New Exhibits

- A – Key weather stations
- B – Sample response plan
- C – Sample BLM Type 3, 4, 5 delegation of authority
- D – Protection area and boundaries
- E – Sample Regulated Use/Fire Prevention Orders
- F – BLM individual fire report
- G – Preparedness and initial response invoice cover sheet
- H – Cost calculations for preparedness and initial response worksheet
- I – Preparedness and initial response itemized invoice
- J – Summary of fire protection resources
- K – Emergency fire suppression costs invoice cover sheet
- L – Principle contacts
- M – ODF District budget summaries
- N – Annual review checklist