# GOVERNING BOARD MEETING OREGON DEPARTMENT OF GEOLOGY AND MINERAL INDUSTRIES

January 5, 2015 8:30 a.m.

# Association of Oregon Counties, Room 113 1201 Court St. NE, Salem OR

- <u>Call to Order:</u> (Larry Givens, Board Chair)
   Chair Givens called the meeting to order at 8:40 a.m.
- 2) <u>Introductions:</u> (Larry Givens, Board Chair and staff) Board Chair Larry Givens and Board members Lisa Phipps, Dennis Luke and Laura Maffei were present.

#### DOGAMI Staff in attendance:

Vicki S. McConnell, State Geologist

Andree Pollock, Assistant Director for Geologic Survey & Services Program Gary Lynch, Assistant Director for the Mineral Land Regulation & Reclamation Program

Ian Madin, Chief Scientist
Bob Houston, Energy Resources Geologist
Ali Ryan, Earth Science Information Officer
George Priest, Geologist
Larry Knudsen, Assistant Attorney General, DOJ

#### Others:

Richard Whitman, Governor's Office
Laurie Aunan, Governor's Office
Michael Jordan, Oregon Chief Operating Officer
Robert Underwood, DAS Chief Operations Office
Tim Marshall, Knife River Corporation – NW
Travis Miller, Chief Financial Office
Ivan Gall, Oregon Water Resources Department
Darrick Boschmann, Oregon Water Resources Department
Enrique Sama, DAS HR Executive Recruiter
Jon Terpening, Legislative Fiscal Office
Jim Rue, Director of the Department of Land Conservation and Development
Abbie Fisher, Galt Foundation (taking meeting minutes)

3) Approval of Minutes of September 5, 2014 Portland OR Meeting: (Board) Action Item

Phipps requested it be noted on record that there was extensive discussion and concerns raised that are not captured in the minutes regarding the temporary clean fill rule item, but did not request a revision of the minutes.

Motion: Luke moved to approve minutes as distributed. Givens seconded. Motion carried.

#### 4) Board Business:

a. Update on Board member nominations: Information Item

McConnell has been working with the Governor's Natural Resource Office to identify new board candidates for Southern Oregon Board seat. Chair Givens and McConnell have interviewed a potential candidate and put her name forward to the Governors Natural Resource Office for consideration; they will determine whether to submit to the Governor with a recommendation for nomination.

#### b. Election of Board Chair and Vice-chair: Action Item

Givens noted that a Board Chair and Vice-chair need to be elected, as this is the first meeting of 2015.

Motion: Luke moved that Givens be elected as Chair and Phipps as Vice-chair. Maffei seconded. Motion carried.

# c. Board bids farewell to Assistant Director Gary Lynch: Information

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McConnell noted that Lynch is retiring at the end of the month, making this his last official board meeting. The Board presented Lynch with a plaque that reads, "In Appreciation: Awarded to Gary Lynch for leading the Mineral Land Regulation and Reclamation program with patience and insight for 27 years."

#### d. **Director McConnell resignation**: *Information Item*

McConnell presented her official resignation letter as Oregon State Geologist and the Executive Director for DOGAMI. She offered to continue with DOGAMI until February 28.

Motion: Phipps moved to accept McConnell's resignation. Givens seconded. Motion carried.

McConnell noted that it is the responsibility of the Board, along with the Governor, to appoint a State Geologist. Knudsen and Sama gave the Board an overview of the materials, including preferred criteria and a recruitment schedule, that need to be drafted, discussed during a public meeting with comment opportunities, and formally adopted by the Board. The position description also needs to be updated, and an interim State Geologist appointed. McConnell will work with Sama to provide examples of preferred criteria and recruiting timelines for the next Governing Board meeting, and provide a draft position description as a starting place as well. Knudsen

notes that there is a statute that sets basic requirements for the State Geologist; the Board will need to align with those as well. Sama and Knudsen will guide the Board throughout the process, in consultation with the Governor's team.

5) State of the Agency: (Vicki S. McConnell, State Geologist)

McConnell summarized recent Agency activities, including recent project and grant awards, completed projects, Race the Wave tsunami evacuation run in Cannon Beach, Earth Science Week/Geologic Map Day products, the letter of concern regarding proposed Oregon State University building at the Hatfield Marine Science Center, and staff changes. She also reviewed the Oregon Resilience Plan Task Force recommendations submitted to the Governor and the Legislature in October 2014.

a. Update of Agency activity by State Geologist: Update Item

b. Financial Report for Agency activity: Information Item

McConnell reported that the Agency is tracking finances closely and has initiated several actions to reduce expenses for this biennium. The Agency has not and will not achieve the revenue forecast of two years ago. Both the GS&S and MLRR programs are on track to finish in the black. However, ending fund balances will be diminished due to reductions in expected federal funding revenues and a fundamental change in how the Agency allocates indirect cost.

c. Final 2015 – 2021 DOGAMI Strategic Plan: Action Item NOTE: The Board will accept public comment on this agenda item only previous to any action taken by the Board.

The Board and the agency have conducted a yearlong review and revision of the 6-year strategic plan. McConnell said the Agency has completed outreach on the draft plan with our stakeholders, the public and cooperating partners. Their comments and input have been incorporated into this final draft. The agency will use the plan to set agendas for upcoming projects and work, project initiatives and will begin to review of performance measures that may need to be better aligned with the plan. The board discussed whether the document reflected more of a strategic framework than a full strategic plan, and directed staff to revise the title of the document to 2015-2021 Strategic Framework, and add language indicating how the framework will be used to guide Agency work.

Motion: Luke moved to approve the 2015 – 2021 Strategic Framework as presented and direct staff to make recommended changes. Phipps seconded. Motion carried.

6) Break.

**7)** Regulatory Issues: (Gary Lynch, Mineral Land Regulation and Reclamation Program)

a. **Status of rulemaking for aggregate, oil and gas, geothermal laws.** The agency is requesting the Board review, amend and consider for

adoption permanent rules for clean fill (632.030.0025): Update and Action Item

Givens noted for the record that public comment on this item was taken previously, and no comment will be taken today. Bob Houston, DOGAMI energy resources geologist, summarized the rule making process the Agency has undertaken in order to put permanent rules before the Board for consideration. He noted that the permanent rule would replace the temporary rules the Board adopted during the September 5, 2014 Board meeting in Portland; if the temporary rules are not replaced by permanent rule before March 10, 2015 the rule language reverts back to the old language. Two written comments were received and are in the Board's packet. All questions and comments were reviewed by DOGAMI and the Department of Environmental Quality (DEQ) and have been addressed. The Agency is asking the Board to adopt the permanent rules; at which time the rules will be filed with the Secretary of State and Legislative Counsel.

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The Board discussed the permanent rule. Phipps noted that her previously stated concerns, particularly regarding long-term land-use changes and environmental considerations, have not been addressed through this rulemaking process, but noted that they may not be able to be addressed in this particular process. Houston said that those concerns have been discussed with DEQ, and additional vetting of those issues will occur through development of a memorandum of agreement (MOA). That MOA will formally outline how the two agencies work together on this issue, including process, formal communication, responsibilities, and so forth. The Agency is considering a draft of the MOA currently; that document needs to be finalized. Motion: Luke moved to amend OAR 632.030.0025 as set out in Attachment H of the Staff Report. Maffei seconded. Motion carried.

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including:

b. Summary of operational and enforcement activities for mining and oil and gas and geothermal regulatory programs: Update Item Houston presented an overview of current oil and gas and geothermal activities,

- There are no current enforcement actions for the oil and gas or geothermal regulatory programs.
- The Neal Hot Springs geothermal field is the state's second geothermal production plant and is up and running, with four production wells and 11 injection wells. The power plant onsite has been operational since 2012. The field is not at capacity, but no current plans to expand, as expansion depends on market demand.
- Two other current geothermal projects are the Newbury Volcano project, an enhanced geothermal project where new technologies for introducing water are being explored; and Glass Buttes, where one prospect hole has been drilled and further testing is planned.

 Oil and gas is seeing some minor activity, Houston said, including work-overs and new drilling of wells. McConnell said that while there is a considerable amount of leases being purchased in Malheur County, there are no exploration permits before the Agency currently – and any exploratory or development wells would require a permit.

McConnell noted that permit fee structure for oil and gas and geothermal
was explored in 2005. Programs do not cover their costs currently, and staff
will at some point be bringing back recommendations for changes.

c. Update on Grassy Mountain/Calico Resources Inc. Notice of Intent to apply for chemical process mining permit activity: *Update Item* 

Permitting process activity is increasing, Lynch reported. A Project Coordinating Committee meeting was held November 12th 2014 in Ontario and a Technical Review Team meeting was held November 19th 2014 in Salem. The core project team also regularly meets to define and refine the different components of the application process, including specifics such as environmental evaluation, alternative analysis and socio-economic impact.

8) Discussion on the Governor's Recommended Budget 2015 – 2017: (Vicki S. McConnell, State Geologist and invited guest)

Information Item

a. Director McConnell will present an overview of the Governor's Recommended Budget and details of the DOGAMI section:

The Agency Request Budget that the board approved was submitted to DAS on August 1, 2014. The DAS analyst's recommendations were distributed to agencies in mid-August, and agencies were allowed to appeal those recommendations. The Agency's appeal resulted in significant revision and those changes are reflected in the Governor's Recommended Budget; those changes are outlined in a memo from Oregon's Chief Financial Officer.

b. DOGAMI and the Governing Board are tasked in the Governor's Recommended Budget with developing plans for alternative funding or agency structure in FY2016: *Information Item* 

Richard Whitman, the Governor's Natural Resource Office Director, was in attendance to discuss the Governor's Recommended Budget, as well as the Agency Director Transition. Whitman introduced Laurie Aunan, who is on rotation in the Governor's office for six months and will be the Agency's main contact, particularly through the Legislative Session. Whitman notes that the recommendation for a one-year budget was developed as a result of long-term discussions in the Governor's office, and with McConnell, regarding how to create a sustainable foundation for the work of the Agency, in terms of both fiscal support and maintaining staff expertise. He noted that the Agency has more and more been pushed toward a project focus, as general fund support declined, and the staff has had to be entrepreneurial in order to keep the Agency going. It's clear, he said, that the model is not sustainable.

What's been recommended is a one-year budget accompanied by a thoughtful process to examine potential appropriate models, Whitman said; there are no preconceived ideas of what that that might look like. He noted that the Governor believes the agency functions are critical for the state – key pieces of work the state needs to do. This process will be a one-year, open, transparent discussion on the best ways of keeping operations going. He acknowledged that the Agency will need help from DAS, the Governor's office, and the Legislature throughout the process.

The Board and Whitman discussed the upcoming process, including:

Ensuring the critical functions of the Agency continue. Board members noted
that providing geologic hazard information to communities, impacts of
Agency work on economic development, and other functions are important
to the state. Whitman said the process is an opportunity to discuss all these
related pieces fit together, and how to integrate them.

 Agency stability. Board members expressed concern about the one-year budget creating a sense of instability for the second year. Whitman noted that the second-year funding does still need to be set aside. Board members emphasized identifying a stable source of funding as necessary for the longterm. Whitman said the committee will be taking a thorough look at operations in a deliberate, crafted process and making recommendations on stabilization.

McConnell outlined the Agency's Policy Option Packages (POPs). Phipps noted that though it's been said there are no predetermined outcomes to the directive to create a plan for stabilizing funding and reorganization, there is definite language in the one year funding POP. Creating consistent and clear messages about the planning process will be important, she said, and asked that the one-page budget summary be revised to indicate all options will be explored.

c. Richard Whitman and the Board will discuss recruitment for DOGAMI Executive Director and State Geologist: *Information Item* 

Whitman said both he and the Governor are sorry to see McConnell depart. It is up to the Board to develop a recruitment process, but Whitman advises a slower process in order to ensure they find the right person, and to allow some additional clarity on the direction the Agency is going. Appointing an interim State Geologist/Agency Director, and having that person in place for some time, is an option, Whitman said. Givens said that the Board should appoint an interim as soon as possible, for stability. Knudsen noted that the Board is the decision maker on appointing an interim State Geologist, and would need to take that action at a Board meeting. Givens noted that the Board will want to coordinate with the Governor's office throughout the recruitment process.

#### 9) Set Time and Date for next meeting: (Board)

February 13th, 2015 from 8:30 a.m. to 12:00 p.m. at the Portland offices.

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**10)** Additional Public Comment: (three minutes limit per person unless otherwise specified at the meeting by the Chair)

No public comment was made.

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### 11) Adjourn for Lunch

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Call to Order: (Larry Givens, Board Chair)

Chair Givens called the Planning Session to order at 1:30 p.m.

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#### **12) Board Planning Session:** (Board, Staff and invited guest)

a. Michael Jordan, Oregon Chief Operating Officer, will meet with the Board to discuss potential impacts of a one year budget processes and expected outcomes. With the new strategic plan in front of the agency and the task in the Governor's Recommended Budget to develop a plan for stabilizing the agency administrative foundation, the Governing Board will conduct a planning session to discuss the concept for alternative funding and/or agency structure. From the GRB: The budget maintains the current programs and additional investments in the department during the first year of the biennium, and directs the agency to prepare a plan to consolidate agency functions into one or more larger agencies such as the Department of Environmental Quality (DEQ). Agency consolidation will mitigate revenue instability, provide the department with increased administrative support and reduce overhead. Additionally, agency consolidation will increase alignment between regulatory programs within the natural resource program area: Information Item

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Jordan stressed that there is no preconceived notion of what the Agency should look like. The process ahead will be looking at efficiency and effectiveness in administrative services. A formal project plan will be developed and a steering committee created. Jordan said his hope is that a committee can be convened by the end of January, and the project plan be developed and implementation begin. He noted that there may be two separate teams guiding the process – a steering committee, and also a core project leadership team.

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#### Topics discussed included:

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Structure of the process. Jordan noted that DAS will have operational and project oversight, with Whitman representing the Governor as the decision-maker; the Governor's office and DAS will work closely together. Agency staff will provide content expertise. Stakeholders will also be considered, as will engaging with Legislators. Phipps noted that the process will be good to go through, given that the Board discusses similar issues every two years during the budget process. She asked that the process be kept as simple as possible.

- Continuing Agency work. Board members raised concerns that the process would impact the Agency's ability to do its work, and potentially impact the bottom line, especially with multi-year contracts. Jordan stated that he does not see an outcome where the capability of the programs is going to go away, or deliverables are going to go away, and the Agency will continue to do the things partners are funding. He also does not see that the Agency's capacity and expertise exists in other agencies there is some administrative duplication, but not in programs. The point of the process is not to eliminate programs, but to become fiscally sustainable. He said it is very likely no Agency staff will be out of work.
  - Good communication at all levels. Jordan and the Board discussed the importance of active, clear, ongoing communication with staff, partners and clients, and other stakeholders throughout the process. Developing communication plans, messages and tools should be a priority, Jordan said.
  - Identifying potential committee members. Jordan said identifying stakeholders and potential committee members is a good first step. The Board discussed the potential makeup of the project steering committee. Broadly, they indicated the committee should include two board members, and representatives from fee programs, federal partners, local governments, NGO, the lidar community, agency partners, staff. The Board asked staff to put together a list of names, and to gather input from all staff on who should be on the committee.

b. Discussion of setting process and timeline for recruitment of DOGAMI Executive Director and Oregon State Geologist: Information Item and Potential Action Item

The Board expressed concern with attracting a competitive candidate pool, given that one potential outcome of the process is Agency restructuring. Jordan noted that they can request clarification on the future of the State Geologist position from the committee, and use that to reduce uncertainty for candidates.

Board members said again they agreed with Whitman's previous statements regarding not conducting a hurried recruitment – they want to get the best candidate for the job. The recruitment will be discussed further at the next Board

#### 13) Board Adjourns

meeting.

Chair Givens adjourned the meeting at 4 p.m.

## **Action Items:**

- 1. Staff will draft and circulate new Strategic Framework language, reflecting how the framework will be used to guide agency plans and decisions, for Board to review.
- 2. Staff and DAS will provide recruitment material examples and resources to provide a starting place for future Board discussion.

307	3. Staff will revise the one-page Budget summary to reflect that all potential
308	Agency models will be considered.
309	4. Staff will compile a list of potential steering committee members, with input
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